

PRIZE PEACE PLAN HAS BEEN ADOPTED

The substantial provisions which constitute the plan selected by the Jury of Award, and upon which the vote of the American people is asked, are hereby submitted by the Policy Committee as follows:

I. Enter the Permanent Court

That the United States adhere to the Permanent Court of International Justice for the reasons and under the conditions stated by Secretary Hughes and President in February, 1923.

II. Cooperate with the League of Nations, without Full Membership at Present

That without becoming a member of the League of Nations as at present constituted, the United States Government should extend its present cooperation with the League and propose participation in the work of its Assembly and Council under the following conditions and reservations:

Safeguarding of Monroe Doctrine

1. The United States accepts the League of Nations as an instrument of mutual counsel, but it will assume no obligation to interfere with political questions of policy or internal administration of any foreign state.

In uniting its efforts with those of other States for the preservation of peace and the promotion of the common welfare, the United States insists upon the safeguarding of the Monroe Doctrine and does not abandon its traditional attitude concerning American independence of the Old World and does not consent to submit its long established policy concerning questions regarded by it as purely American to the recommendation or decision of other Powers.

No Military or Economic Force

2. The only kind of compulsion which nations can freely engage to apply to each other in the name of Peace is that which arises from conference, from moral judgment, from full publicity, and from the power of public opinion.

The United States will assume no obligations under Article X in its present form, or under Article XVI in its amended form as now proposed, unless in any particular case Congress has authorized such action.

The United States proposes that Article X and XVI be either dropped altogether or so amended and changed as to eliminate any suggestion of a general agreement to use coercion for obtaining conformity to the pledges of the Covenant.

No Obligations Under Versailles Treaty

3. The United States will accept no responsibilities under the Treaty of Versailles unless in any particular case Congress has authorized such action.

League Open to All Nations

4. The United States Government proposes that Article I of the Covenant be construed and applied, or, of necessary, redrafted, so that admission to the League shall be assured to any self-governing State that wishes to join and that receives the favorable vote of two-thirds of the Assembly.

Development of International Law

5. As a condition of its participation in the work and councils of the League, the United States asks that the Assembly and Council consent—or obtain authority—to begin collaboration for the revision and development of international law, employing for this purpose the aid of a commission of jurists. This Commission would be directed to formulate new existing rules of the law of nations, to reconcile divergent opinions, to consider points hitherto inadequately provided for but vital to the maintenance of international justice, and in general to define the social rights and duties of States. The recommendations of the Commission would be presented from time to time, in proper form for consideration, to the Assembly as to a recommending if not a law-making body.

There is not Room for More Than One Organization to Promote International Cooperation

Five-sixths of all nations, including about four-fifths of mankind, have already created a world-organization, the purpose of which is "to promote international cooperation and to achieve international peace and security."

Those nations cannot and will not abandon this system which has now been actively operating for three and a half years. If leading members of the United States Government ever had serious hopes that another association of nations could be formed, such hopes were dispelled during the Washington Conference by plain intimations from other Powers that there is not room for more than one organization like the League of Nations.

The States outside the organized world are not of such a character that the United States could hope to cooperate with them for the purpose named.

Therefore, the only possible path to cooperation in which the United States can take an increasing share is that which leads toward some form of advisory powers. It could as properly

of agreement with the world as now organized, called the League of Nations.

By sheer force of social international gravitation such cooperation becomes inevitable.

The United States Has Already Gone Far in Cooperation With the League of Nations

The United States Government, theoretically maintaining a policy of isolation, has actually gone far, since March 4, 1921, toward "cooperation with other nations to achieve and preserve the peace of the world."

The most familiar part of the story is the work of the Washington Conference, wherein President Harding's Administration made a beginning of naval disarmament, opened to China a prospect of rehabilitation and joined with Great Britain, Japan and France to make the Pacific Ocean worthy of its name.

Later came the recommendation that the United States should adhere to the Permanent Court of International Justice.

Not long after that action President Harding wrote to Bishop Gailor: "I do not believe any man can confront the responsibility of a President of the United States and yet adhere to the idea that it is possible for our country to maintain an attitude of isolation and aloofness in the world."

But since the proposed adhesion to the Permanent Court would bring this country into close contact at one time and point with the League of Nations, and since such action is strenuously opposed for exactly that reason, it is pertinent to inquire not only how much cooperation with the League and its organs has been proposed during the life of the present Administration, but also how much has actually begun.

Officially or Unofficially the United States is Represented on Many League Commissions

The United States Government has accredited its representatives to sit as members "in an unofficial and consulting capacity" upon four of the most important social welfare commissions of the League, viz: Health, Opium, Traffic in Women and Children, and Anthrax (Industrial Hygiene).

Our Government is a full member of the International Hydrographic Bureau, an organ of the League. Our Government was represented by an "unofficial observer" in the Brussels Conference (Finance and Economic Commission) in 1920. It sent Hon. Stephen G. Porter and Bishop Brent to represent it at the meeting of the Opium Commission last May.

Our Public Health Service has taken part in the Serological Congresses of the Epidemics Commission and has helped in the experimental work for the standardization of serums.

Our Government collaborates with the League Health Organization through the International Office of Public Health at Paris, and with the Agriculture Committee of the League Labor Organization through the International Institute of Agriculture at Rome.

In February, 1923, Secretary Hughes and President Harding formally recommended that the Senate approve our adhesion to the Permanent Court under four conditions or reservations, one of which was that the United States should officially participate in the election of judges by the Assembly and Council of the League, sitting as electoral colleges for that purpose.

Unofficial cooperation from the United States with the work of the League includes membership in five of the social welfare commissions or committees of the League, in one economic reconstruction, and in one (Aaland Islands), which averted a war. American women serve as expert assessors upon the Opium and Traffic in Women Commissions.

Two philanthropic agencies in the United States have between them pledged more than \$400,000 to support either the work of the Epidemics Commission or the League inquiry into conditions of the traffic in women and children.

How Can Increasing Cooperation Between the United States and the Organized World be Secured?

The United States being already so far committed to united councils with League agencies for the common social welfare, all of which have some bearing upon the preservation of world peace, the question before us may take this form:

How can increasing cooperation between the United States and the organized world for the promotion of peace and security be assured, in forms acceptable to the people of the United States and hopefully practicable?

The United States Can Extend Its Present Cooperation with the League's Social Welfare Activities

Without any change in its present policy, already described, the United States Government could, first, show its willingness to cooperate similarly with the other humane and reconstructive agencies of the League. To four of these agencies that Government had already sent delegates with

accept invitations to accredit members with like powers to each one of the welfare commissions. It has already received invitations from two of the latter.

It is, secondly, immediately practicable to extend the same kind of cooperation, whenever asked to do it, so as to include participation in the work of the Commissions and technical committees of the Labor Organization. The record shows that such cooperation is already begun.

The single common purpose of all these committees is the collection and study of information, on which may be based subsequent recommendations for national legislation.

All conventions and resolutions, recommended by the first three congresses of the International Labor Organization, have already been laid before the Senate of the United States and, without objection, referred to the appropriate committee. No different procedure would have been followed if the United States were a member of the Labor Organization of the League.

An Immediate Step is Adherence to the Permanent Court

A third immediately practicable step is the Senate's approval of the proposal that the United States adhere to the Permanent Court of International Justice for the reasons and under the conditions stated by Secretary Hughes and President Harding in February, 1923.

These three suggestions for increasing cooperation with the family of nations are in harmony with policies already adopted by our Government, and in the last case with a policy so old and well recognized that it may now be called traditional.

They do not involve a question of membership in the League of Nations as now constituted, but it cannot be denied that they lead to the threshold of that question. Any further step toward cooperation must confront the problem of direct relations between the United States and the Assembly and Council of fifty-four nations in the League.

In Actual Operation the League Employs no Force

The practical experience of the League during the first three and a half years of life has not only wrought out, in a group of precedents, the beginnings of what might be called the constitutional law of the League, but it has also shifted the emphasis in activities of the League and foreshadowed important modifications in its constitution, the Covenant.

At its birth the Covenant of the League bore, vaguely in Article X and more clearly in Article XVI, the impression of a general agreement to enforce and coerce. Both of those Articles suggest the action of a world-state which never existed and does not now exist. How far the present League is actually removed from functioning as such a State is sufficiently exhibited in its dealings with Lithuania and Poland over Vilna and their common boundary, and with Greece and Italy over Corfu.

Experience in the last three years has demonstrated probably insuperable difficulties in the way of fulfilling in all parts of the world the large promise of Article X in respect to either its letter or its spirit. No one now expects the League to try to summon armies and fleets, since it utterly failed to obtain even an international police force for the Vilna district.

Each Assembly of the League has witnessed vigorous efforts to interpret and modify Article X. In the Fourth Assembly an attempt to adopt an interpretation of that Article in essential agreement with the Senatorial reservation on the same subject in 1920 was blocked only by a small group of weak States like Persia and Panama, which evidently attributed to Article X a protective power that it possesses only on paper.

Such States, in possible fear of unfriendly neighbors, must decide whether the preservation of a form of words in the Covenant is more vital to their peace and security, and to the peace and security of the world, than the presence of the United States at the council table of the family of nations.

As to Article XVI, the Council of the League created a Blockade Commission which worked for two years to determine how the "economic weapon" of the League could be efficiently used and uniformly applied. The Commission failed to discover any obligatory procedure that weaker Powers would dare to accept. It was finally agreed that each State must decide for itself whether a breach of the Covenant has been committed.

The Second Assembly adopted a radically amended form of Article XVI from which was removed all reference to the possibility of employing military force, and in which the abandonment of uniform obligation was directly provided for. The British Government has since proposed to weaken the form of requirement still further.

Articles X and XVI, in their original forms, have therefore been practically condemned by the principal organs of the League and are today re-

duced to something like innocuous desuetude. The only kind of compulsion which nations can freely engage to apply to each other in the name of Peace is that which arises from conference, from moral judgment, from full publicity and from the power of public opinion.

The Leadership of the United States in the New World is Obviously Recognized by the League

Another significant development in the constitutional practice of the League is the unwillingness of any American controversy, even though all states in the New World except these are members of the League.

This refusal became evident in the Panama-Costa Rica dispute in 1921 and in the quarrel between Chile, Peru and Bolivia, a quarrel which impelled the last two States to absent themselves from the Third Assembly, wherein a Chilean was chosen to preside.

Obviously the League intends to recognize the leadership of the United States in the New World precisely as the United States claims it. This is nothing less than the observance of an unwritten law limiting the powers and duties of the League Council, defined in Article XI of the Covenant, to questions that seem to threaten the peace of the Old World. When the United States is willing to bring the two halves of the world together for friendly consideration of common dangers, duties and needs, it will be possible to secure, if it is desired, closer cooperation between the League organizations and the Pan-American Union, already a potential regional league. It is conceivable that the family of nations may eventually clearly define certain powers and duties of relatively local significance which may be developed upon local associations or unions. But the world of business and finance is already unified. The worlds of scientific knowledge and humane effort are nearly so. Isolation of any kind is increasingly impossible, and world organization, already centralized, is no more likely to return to disconnected effort than the United States is likely to to revert to the Calhoun theory of States Rights and Secession.

In Actual Operation, if Not in Original Conception the League Realizes the Principle and the Hopes of The Hague Conferences

The operation of the League has therefore evolved a Council widely different from the body imagined by the makers of the Covenant. It can employ no force but that of persuasion and moral influence. Its only actual powers are to confer and advise, to create commissions, to exercise inquisitive, conciliatory and arbitral functions, and to help elect judges of the Permanent Court.

In other words, the force of circumstances is gradually moving the League into position upon the foundations so well laid by the world's leaders between 1899 and 1907 in the great international councils of that period. The Assemblies of the League and the Congresses of the International Labor Organizations are successors to the Hague Conferences.

The Permanent Court has at least begun to realize the highest hope and purpose of the Second League Conference.

The Secretariat and the Labor Office have become Continuation Committees for the administrative work of the organized world, such as the Hague Conference lacked resources to create but would have rejoiced to see.

The Council, resolving loose and large theories into clean-cut and modest practise, has been gradually reconciling the League, as an organized world, with ideals of international interdependence, temporarily obscured since 1914 by the shadows of the Great War.

No one can deny that the organs of the League have brought to the service of the forces behind those ideals an efficiency, scope and variety of appeal that in 1914 would have seemed incredible.

It is common knowledge that public opinion and official policy in the United States have for a long time, without distinction of party, been favorable to international conferences for the common welfare, and to the establishment of conciliatory, arbitral and judicial means for settling international disputes.

There is no reason to believe that the judgment and policy have been changed. Along these same lines the League is now plainly crystallizing, as has been shown, and at the touch of the United States the process can be expedited.

In no other way can the organized world, from which the United States cannot be economically and spiritually separated, belt the power of public opinion to the new machinery, devised for the pacific settlement of controversies between nations and standing always ready for use.

The United States Should Participate in the League's Work Under Stated Conditions

The United States Government should be authorized to propose cooperation with the League and par-

Tillamook Co., Ore. Budget Estimate, 1924,

Showing estimated expenses of the several offices and accounts: also amounts proposed to be raised in Dollars and Cents for State, County, Roads and other purposes, as required by chapter 118, Laws of Oregon for 1924, together with the estimated revenue from sources other than direct taxation.

Table with multiple columns showing budget estimates for 1920, 1921, 1922, 1-2 1923, and 1924. Includes sections for ASSESSOR'S OFFICE, CLERK'S OFFICE, COUNTY COURT, COURT HOUSE AND JAIL, SHERIFF'S OFFICE, SCHOOL SUPERINTENDENT'S OFFICE, SURVEYOR'S OFFICE, TREASURER'S OFFICE, COUNTY GENERAL EXPENSE, and AMOUNTS NECESSARY TO BE RAISED FOR VARIOUS FUNDS.

Notice is hereby given that the foregoing Estimates will come on for hearing at a session of the County Court 1924, at 10 o'clock A. M. at which time and place any taxpayer, subject to the above tax levy, when made, may be heard in favor of or against any such proposed tax levy. By Order of the Budget Committee. Dated this 10th day of January, 1924.

H. V. ALLEY Secretary of Budget Committee