

**TO FIRE MISSILES**  
Paris—(UPI)—France plans to fire 40 research missiles from its Sahara Desert prov-

ing ground to altitudes of 112 to 125 miles next winter to study upper-atmosphere conditions, it was announced Saturday.

The Defense Ministry said the missiles will carry instruments to record the conditions they encounter. The tests will be in progress from December through March.

# Change in Structure in Agency Allocating Funds Is Reviewed

(Editor's note: Richard H. Travis, campaign chairman for the 1958-59 United Medford Crusade, reports on a change in structure in the agency which allocates funds for child-care institutions of Oregon, and describes how Jackson county benefits from them.)

By RICHARD H. TRAVIS  
UMC Campaign Chairman

Three years ago I began to take real interest in the work of volunteer agencies represented in the United Medford Crusade. When I attended a training session prior to the campaign and heard about the work the agencies were doing, I felt that it was worth a great deal of time and effort to see that the agencies were supplied with enough money.

Of course, I knew something about the Salvation Army, Red Cross, the Cancer Society, the Scouts, the Camp Fire Girls, the YMCA, and the Child Guidance Clinic, but did not begin to realize the importance of the services to the life of our community until I made it my business to find out.

**Suffering Real Loss**  
I learned that we could not do without the services of any one of the agencies without suffering a real loss in our community welfare. Each agency is so much a part of the fabric of our community life that the services complement each other and form a pattern of social help that we need.

I was even less familiar with the services of agencies located in or near Portland for which we helped to raise money for support each year. There were 16 agencies represented by the Oregon Chest. Eleven of these agencies were institutions for children.

The others were the Mental Health association, the Oregon Prison association, USO, YMCA youth and government services, and the American Social Hygiene association.

**Serve Useful Purpose**  
All of these agencies serve a useful purpose and are worth attention and support. But, like most people, I acquired special interests and became particularly concerned with the child care institutions. Because of this interest, I was appointed to the Oregon Chest board of directors by the UMC board, and attended the Oregon Chest annual meeting held last January. I met executives of the child care institutions for the first time, learned something of their problems, and heard for the first time that the Oregon Chest was to undergo a change in structure.

After I was named campaign chairman for the United Medford Crusade's 1958-59 campaign, believing others living here should know more about the child care agencies, I arranged for a group of eight men to visit them.

We could not visit all 11 of the child care agencies, but managed to spend time in six of them, talking with the supervisors and the children, and inspecting their facilities. All of them serve all counties of the state, and some of the children we saw were from our own community.

**Written Agreements**  
It is the policy of the Oregon United Appeal to enter into written agreements with the local united funds. These agreements specify the terms on which campaign funds will be allocated. The new organization is thoroughly democratic. The board and its committees are composed of representatives from all counties in the state.

The Oregon Chest employed a fair-share quota plan to allocate its total budget to all Oregon counties. The quota formula included a number of factors such as the actual county use of the child care institutions, population, experience in fund-raising, etc. Quotas allocated to some counties were not realized if there was not a federated fund in the county to accept the quota and raise the money.

Several counties had no federated fund organization at all, others have a united fund that covered only a portion of the county. Because of this, quotas were allocated to non-productive areas from which there was no possibility of income.

**Average Cost Per Day**  
The average cost of a day of care for all the institutions is between \$3 and \$4 dollars. About two-thirds of the total cost is borne by state, federal, and county funds, fees from relatives, and individual donations. The remaining third, amounting to about \$700,000, was raised through Community Chests and United Funds throughout Oregon.

Last year the United Medford Crusade raised \$16,200 for all Oregon Chest agencies of which almost \$13,000 was devoted to the child care agencies. In spite of the fact that response from the public has been so generous, the child care agencies finished the year with a deficit of about \$75,000. The Boys and Girls Aid Society, one of the finest and oldest of the agencies devoted to child care, had an office in Medford until last July. It was discontinued because of lack of funds. The agency still serves this community, but at a disadvantage compared to the superior service offered by a worker stationed here.

The Oregon Chest was started 15 years ago at the outbreak of World War II, as an emergency measure. It was well supported, as were all state chests during the period of the war. Other states discontinued the state chests after the war, and for some time, Oregon alone had such an organization.

Primarily, the reason for this was the fact that Oregon had no child care institutions except in Multnomah county; other counties had no local institutions, and could not afford to build and maintain them. They were, therefore, glad to use the state-wide services offered. Many of the children referred to the child care institutions are sent by juvenile courts. For example, 19 girls committed by our Jackson County Circuit Court were cared for last year in the St. Rose Industrial home.

**Problems Arise**  
However, during the last 15 years, some problems arose for the Oregon Chest that remained uncorrected until this year. One of the problems concerned the financing of Oregon Chest agencies in cooperation with the Multnomah County United Fund. This Fund had accepted the responsibility for raising 60 per cent of the total of all the Oregon Chest child care agency budgets. The Oregon Chest did not aid in raising the money contributed by the Multnomah County United Fund. Therefore, there was some unwillingness on the part of the directors of the United Fund to continue paying a large percentage of the administrative costs of the Oregon Chest.

This spring, the Oregon Chest has been replaced by a new agency called the Oregon United Appeal, with new constitution and by-laws. The officers and directors of the Oregon Chest will continue with the new organization until the next annual meeting, which will be held in 1959. The Oregon Chest will

not be dissolved until the end of 1958.

The Oregon United Appeal does not automatically include all agencies previously included in the Oregon Chest. Each agency was invited to apply for membership, subject to a new membership agreement.

The principal feature of the new agreement is that no member-agency of the Oregon United Appeal could accept direct support from a Community Chest or United Fund, but would accept support only through the Oregon United Appeal.

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Oregon Chest agency budgets were often trimmed

times before quotas were accepted by United Funds. The Multnomah County United Fund trimmed the budget requests, the Oregon Chest budget committee trimmed it more, and the local federated funds trimmed them again when they felt that they could not raise the amount requested.

The Oregon United Appeal seeks to solve the problem by allocating quotas only to productive areas, and to endeavor to get the agreement of each united fund in Oregon to accept a fair-share quota. The change will not guarantee that the Oregon United Appeal goal for 1959 will be reached, but it should aid greatly in getting a better job done.

At this time, most of the agencies of the Oregon Chest

have applied for membership and have been accepted by the Oregon United Appeal Qualifications committee.

**Did Not Apply**

The Oregon Mental Health association did not apply for inclusion. The Salvation Army White Shield home will not join, but will place its budget requests through local Salvation Army units. The application of the Oregon Prison association was rejected by the committee. I was privileged to serve on this committee, which met the second week in May. Mr. and Mrs. Raymond Reter of Medford also served.

In my judgment, the fair-share quota asked of the United Medford Crusade will exceed last year's request, because of the changes in procedure noted above. I am

hopeful that our UMC budget committee will support the Oregon United Appeal quota as liberally as may be consistent with the ability of our community to provide the money.

If the Oregon United Appeal child care agencies were to exact payment for every day of care given Jackson county children, or if our community had to build and support child care institutions to meet our needs, the bill would be far greater than the one we are asked to pay by voluntary gifts.

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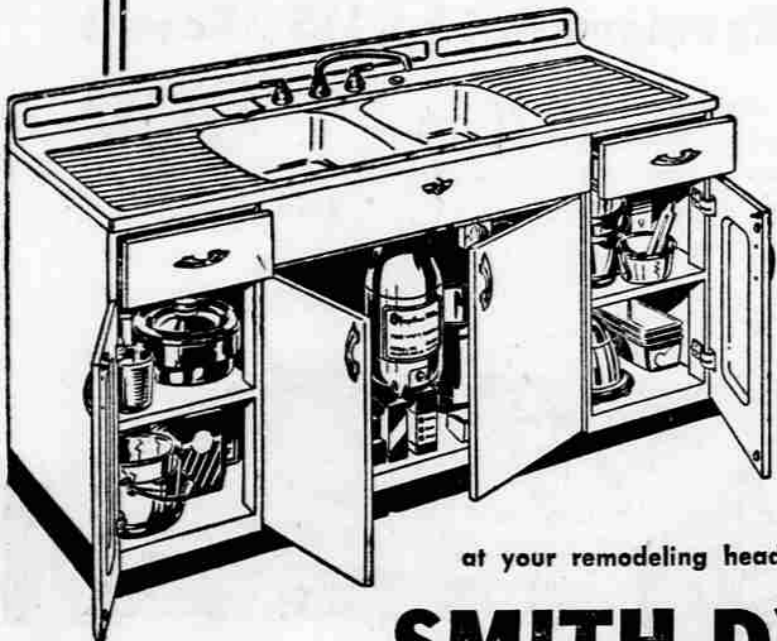
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