# TAXATION OF

BUREAU OF CORPORATIONS MAKES NOTABLE REPORT

Presents a Digest of the Corporation Laws Enforced in the Various New England States - Corporation Tax Yields One Half of the State Expenses in Maine — Results In Other States.

The Bureau of Corporations, on the methods of corporation taxa- ion dollars each. tion practiced by the various states. The following is devoted to the New and practically all of the bank tax is England states.

#### Maine

Approximately one-half of the expenses of the Maine state government which amount to over two and a half million dollars annually, are met by special taxation of corporations.

The taxation of railroads in Maine, including street railways, is based upon gross receipts. This law has been sustained by the supreme court of the United States as not being a tax upon receipts, in which case it would be a tax upon interstate commerce, and therefore unconstitutional. It was held that receipts were merely used as a measure of the corporation's ability to pay taxes. This law is known as the Maine system of taxing railroads. Several states have used it as a model. From it Maine realizes over \$600,000 annually. Following this law, Maine now taxes her telephone, telegraph, express, and parlor car, companies on the basis of income.

The Maine corporation laws favor incorporation by persons and business in no way connected with Maine From the several thousand corpora tions taking advantage of the Maine laws in this way Maine receives in taxes and fees from interest wholly beyond her borders over a quarter of a million dollars annually. The basis of this taxation is the same as in other states such as New Jersey, Delaware, and West Virgina, namely, the par value of the capital stock, irrespective of whether any portion of it is employed within Maine. Maine is the only New England state resorting to this method for the purpose of rev-

The item of taxes from corporations next in importance is the state tax on deposits and assets of savings banks, producing nearly half a million dol-

The Maine tax commission of 1908 has recently sent in its report to the legislature.

## New Hampshire.

The total amount of revenue in New Hampshire for state purposes is little over a million dollars a year; from the special taxation of corporations there is derived for state purposes a little over one-fourth of this

Through a construction placed upon the New Hampshire constitution, all approximately \$13,500,000. The re- The state general property tax, or attempts in New Hampshire to tax corporations upon any other basis then property have been abandoned. There is however, a central state board which administers the taxation railroad, street-railway, express, telegraph, and telephone companies. This

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centralized administration of the law as to these corporations constitutes the chief difference between the taxation of corporations and individuals in New Hampshire.

A large portion of the revenue thus collected by the state is distributed to he towns where the property of the corporation is located or where its securities are held. Under this arrangement the allotment to the town by the state frequently exceeds the lown's share of the state expenses with the unusual result that the local authorities collect and pay to the state hundreds of thosuands of dollars under the general property tax, while state collects and turns over to the towns hundreds of thousands of dollars collected from corporations, but also based upon property.

The two largest items collected by of the state from corporations are from which Herbert Knox Smith is com- railroads and savings banks, and missioner, has issued its first report amount approximately to a half-mill-

> A large part of the railroad distributed to the towns by the state, The New Hampshire tax commission of 1908 has recently sent in its report to the legislature.

#### Vermont.

All of the expenses of the state government in Vermont, approximately a million and a half a year, are met by the special taxation of corporations and by other special taxes collected by the state. The corporations are paying approximately 56 per cent of the total state expenses.

The chief feature of corporate taxation in Vermont is the policy of providing in detail for important corporations two methods of taxation and permitting the corporation to elect to be taxed under either provision. The two systems have different bases, one being property and the other receipts. The purpose of this alternative is to avoid raising a constitutional question as to the taxation by the state of receipts from interstate business. The tax on receipts is made attractive by making it lower, and a large number of corporations elect to pay on this basis, and are thus precluded from raising the constitutional question.

Another feature of the Vermont system worthy of special note is the tax based upon par value of capital stock and applied to all corporations in the state, domestic and foreign, irrespective of whether all the capital stock is employed in Vermont. This provision extends also to all unincorporated associations doing business in the state, whether they have captial stock or not. If a concern has no capital stock, the tax is based upon "deposits;" in other words, the assets. While the rate of this tax low, the scope of its applicationnamely, to all corporations or associations, domestic or foreign, doing business in Vermont-is as wide as any

The important items of revenue, as s usually the case in New England. come from savings banks and rail-

single provision of corporate taxation

mission of 1968 was recently submitted to the legislature.

## Massachusetts.

setts state government in 1907 was th. about one-third of this sum.

The corporation is taxed upon its real much was so collected, state and tangible property in the

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ed the "corporate excess." This prin ciple extends broadly to all Massachusetts corporations-financial, publicservice, and general business. The entire system of corporate taxation in Massachusetts is charaterized by uniformity of theory, careful classification of different businesses, and expertness of administration.

A feature of the Massachusetts system worthy of special note is that the tax for state and local purposes upon corporate excess is extended to what is known as "business corporations' (manufacturing and From this class of corporation alone there is received over \$2,000,000 revenue. When it is considered that this large sum comes from the taxation of the tangible value of a class of corporations which goes practically untaxed under the systems of other states some idea of the significance of the Massachusetts system is realized.

Opinions may differ as to the application in some cases of the corporate excess system, but there is no doubt of its effectiveness. Not the least of its strength lies in the possibility

applying to all classes of corporations. Referring to the revenue received from the corporate-excess tax on that class of corporation which always contributes a large item (public-service companies), the commission of 1907 says that practically all recent legislation in other states has included an approximation toward the standard of Massachusetts, adding:

"The public-service corporations of Massachusetts now contribute more nearly their fair share to the public revenue than do the public-service corporations of other states,

#### Rhode Island.

To corporations desiring to do busiless in Rhode Island the tax system of that state offers an inducement to ncorporate under her laws. This consists in a deduction for actual indebtness from taxable personal property to domestic corporations only, corporations without a Rhode Island

Morever, no corporation doing busideposits and net credits. The result a domestic corporation to escape tax- on 'corporate excess, ation, the intangible personalty not being assessed according to law, and the tangible personalty being canceled all from two cities, showed the bid ov indebtedness.

The classes of corporations in Rhode banks and insurance, telegraph, tele- capes taxation must be very large." phone, street-rallway, and express mearly \$900,000. ance companies over a third, and to as the "Connecticut method." street railway, telegraph, telephone, The total expense of the Massachu- and express companies nearly a six-

ceipts from the special taxation of the proportion paid to the state by ers of bonds, notes, and other choses corporations in Massachusetts paid the towns from their taxes on real and in action can pay to the state a low personal property, in 1908 was also Massachusetts is the only New Eng- nearly \$900,000, Part of this state pro- of the regular local property tax of land state which adopted a theory of perty tax was collected by the about \$20. corporate taxation at an early date towns from corporations, but it is and has consistently adhered to it. practically impossible to tell how State of Ohlo, City of Toleto, Lucas Coun

The total receipts from all sources ocality where the property is situat- to the Rhode Island state treasury for ed, fust as property is taxed to indi- state purposes in 1908 were \$2,153,siduals, and then the state tax com- 690.79. In connection with the urdissioner estimates the value of the gent need for more state revenue, as apital stock of the corporation, de- reported by the state treasurer, it is lucts therefrom the amount of pro- interesting to note the low percentage perty taxed by the localities, and taxes of thetotal state revenue derived from ne corporation upon the residue, call- the state taxation of corporations. In

1908 this was only 39.78 per centquite a contrast to percentages in some of the other states. In Connecticut, for instance, such a percentage is 83,-54. Rhode Island is one of the very few states having no inheritance tax.

Connecticut. Over four-fifths of the total revenue for state purposes in Connecticut comes from state taxation of corporations. In 1908 the total state expenses were nearly three and a half million dollars, of which the corporations doing business in Connecticut contributed nearly tree millions; and of this three millions the railroads paid over a million, savings banks over a half a million, and insurance companies over half a million,

Since the suspension in 1890 of the state tax on real and personal property, there has been a complete separation of the sources of state and local revenue. One of the methods proposed for supplying and increase of state revenue is the re-enacting of

the state general-property tax. Another method proposed for increasing the state income is to tax the corporate excess of manufacturing and mercantile corporations. Such corporations, sometimes referred to as "general business corporations," are at present taxed locally on property in the same manner as individuals and therefore pay little, if anything, directly to the state.

In an address before the Farmer's association of the legislature on March 10, 1909, Mr. Corbin, state tax commissioner, said.

"The value of the shares of the capital stock and the indebtedness represents the fair value of the property, tangible and intangible, of every solvent corporation.

"When a corporation is taxed on its property in the same manner as individuals, the aggregate value of the various assesment schedules may fall far below the value of the entire business plant or enterprise of such corporation considered as a unit and charter not being allowed this privi- measured by the aggregate value of its bonds and shares of stock. On the theory that every element or factor tess in Rhode Island is taxen on its which gives to a corporation value for intangible personalty, such as bank income or sale should be considered in fixing the taxable value, this unass that it is not uncommon for most, sessed residuum may be reached by a if not all, of the personal property of tax which is generally termed the tax

"A list of eighteen corporations of this state selected at random, nearly value of the stock as given by the Perhaps no other state in the Union local brokers on October 1, 1908, as ertainly none in New England, ap- \$35,862,250, while the assessed valuaplies the local general property tax to tion of these same corporations by the orporations so widely as does Rhode local assesors was \$12,746,361. This Island. Even her steam railroads are shows a 'corporate-excess' valuation taxed only locally on real property, of over twenty-three millions dollars, precisely in the manner as individuals, not including any bonded indebtedness. The aggregate of such excess Island subject to a special state tax valuation of all similar corporations are not many. They are savings throughout the state which now es-

companies. The state taxes the de- manufacturing and mercantile corporposits of savings banks and the re- ations would be taxed in the same ceipts or earnings of the others. The way in which Conneticut now taxes total state receipts from this special her railroads. Indeed, the inclusion taxation of corporations in 1908 was of the bonded indebtedness as part of which savings of the taxable value of a railroad com banks paid nearly half, the insur- pany is unique, and is often referred

Another unique feature of Connecticut's system of taxation, not especially of corporations, is the so-called "chose-in-action" tax, by which holduniform rate of \$4 a thousand instead

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"The women of today are getting urther and further away from the breek figure of 2000 years ago, which hey are all seeking to atain and which the whole world dmires. As ne instance of this, those who dermine what is fasionable are trying o bring te waistline further down al

"At present an effort is being made get it down as low as the hips. This all wrong, of course, for nature ing ago decreed that it should be just below the breast, allowing a soft, graceful line from hip to armpit."

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