

Factions Organize; County Manager Campaign Waxes

May 16 Balloting Will Decide If Lane Will Change System

For Lane County voters in the May 16 primary elections, the top issue in interest and local importance will be that of the proposed council-manager (county manager) charter.

Put before the voters through the initiative petition method, this proposition calls for revision of Lane's present government.

This last week has seen the battle lines drawn in the campaign.

PROPOSERS of the manager plan Tuesday night adopted a 10-point platform. Wednesday night the opponents drew up a statement of their views, including a 10-point listing of main criticisms. Summaries of both statements appear on this page, together with a complete printing of the charter proposition.

In 1948 an effort was made to change Lane's governmental system along the council-manager lines and was defeated at the polls by an 8-5 margin. In 1950, initiative petition workers missed by the barest margin in an effort to get a rematch campaign with their opponents.

Now the rematch is at hand.

BASICALLY, the council-manager system would substitute an elected seven-member council of representatives for the present three-man county court as the policy-making body for the county government. Also, it would provide for appointment of most county department heads in place of the present practice of electing each individually. The department heads would be appointed through a county manager, a man selected by the council to be directly responsible to them for all administrative actions in the county government.

A 1945 act of the state legislature established procedures under which Oregon counties may adopt the manager plan. In California, the plan is operating in 30 counties at present and it is being employed in about 20 other counties in Virginia, Maryland and North Carolina. Nevada also has approved use of the system in counties where it is favored by the voters.

OPPOSITION to local establishment of the manager system includes both the Republican and Democratic party organizations. Chairman of the "Lane County Committee for Democracy" is Frank Reid, Eugene attorney.

Backing the proposal to revise Lane's government is a group banded under the name, "Lane County Council-Manager Committee," and headed by George H. Todd, Eugene tax consultant. Also sponsoring the move for the council-manager plan is the Eugene League of Women Voters.

PRO—

Backers Cite List Of Virtues

The Lane County Council-Manager Committee has prepared the following 10 major reasons for adoption of the council-manager system in place of the county's present government:

MORE DEMOCRATIC—Government is closer to the voter because directly elected representatives hold all power of the county and because policy-making and administration are separated. Home rule instead of state rule.

MORE REPRESENTATIVE—Direct representation gives all sections in the county a voice.

MORE EFFICIENT—Central purchasing to give advantage of \$3,000,000 buying power.

MORE COMPETENCE—County officers chosen for ability and merit rather than personal popularity.

MORE RESPONSIBILITY—All departments responsible through the manager to the county board.

LESS CONFUSION and overlapping—One department handling your tax dollar. Four unnecessary departments dissolved.

LESS POLITICAL PATRONAGE—Non-partisan arrangement makes jobs available according to ability rather than party policies.

LESS LOSS of trained help—Civil Service will give employees security and put poor employees out.

LESS WASTE of labor and equipment—Interdepartmental cooperation in use of help and machinery.

LESS BICKERING and battling—More harmony and cooperation between departments and between people in department with all responsible to county board through manager.

Summarizing these 10 points, advocates of the council-manager plan have adopted the following slogan:
"Mr. Taxpayer—this means that the cost of your county government will be less."

CAN YOU VOTE?
Be sure you are registered to vote in the May primary elections. You have only until Tuesday at 5 p.m. to get your name on the lists of legal voters.

CON—

Revision Attacked By Anti's

The Lane County Committee for Democracy has prepared the following statement in opposition to the proposed revision of Lane's governmental charter.

The county manager-dictatorship form of government limits your voice in county government:

IT DEPRIVES you of voting for some 12 county officials including the county court.

IT SETS up a weak seven-man county council in place of the full-time county court and directs the council to appoint a manager, not a resident of Lane County, over whom you as a voter will have no control.

IT ABOLISHES all county offices and officials as you know them and sets up a bureaucratic county government bossed by the manager, who employs the six bureau directors and other personnel.

IT USURPS your citizenship-responsibility in county government and limits your voting franchise to seven councilmen, only one of whom you may have a voice in nominating.

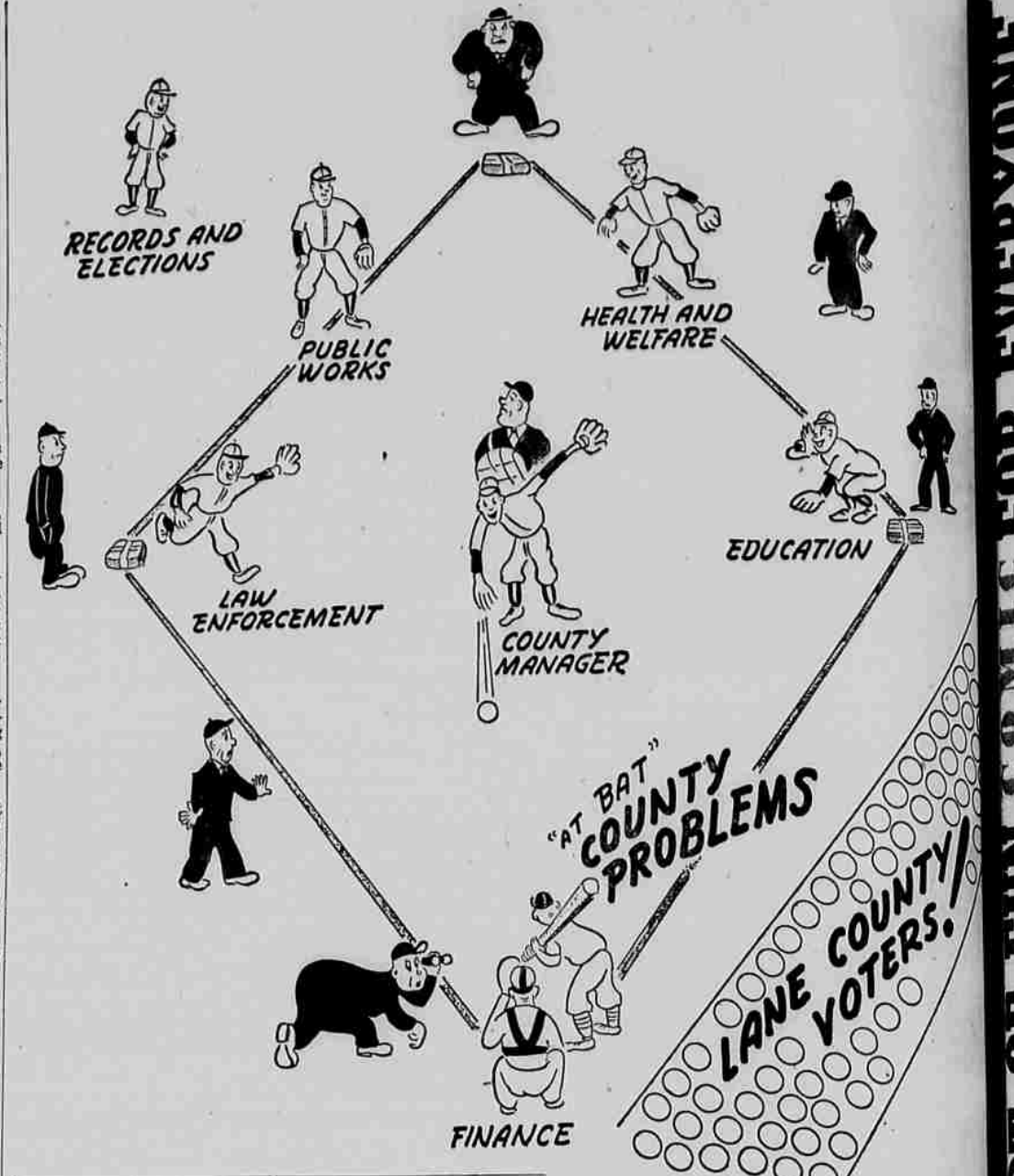
IT ELIMINATES the Democrat and Republican parties from county politics in favor of the no-party dictatorship and strikes at the very heart of democratic government by undermining the people's confidence in the officials of their own choosing.

ITS ADOPTION has always resulted in higher taxes and more public spending while masquerading under the guise of efficiency in management.

IT LENDS itself to corruption, partiality and government by cliques and selfish interest through devious influences on the boss dictator.

IT DEPRIVES county government of the good judgement and responsibility of elected officials while substituting a manager in their place reporting to a weak seven-man council, composed of men who will have only a superficial knowledge of county affairs.

IT IS RADICAL and untried—a departure from the democratic process not needed in Lane county. (Less than a score of counties in the United States have it



while more than 3000 have our kind of county government.)

IT DESTROYS the "balance of power" recognized as a safeguard in a democracy in that it vests in the one-man dictator powers over the executive, legislative and judicial functions of county officials. (The manager would have

power to appoint the police, judge and jury in district and justice courts, as well as write the ordinances, assess all property, collect all taxes and fees, act as a board of equalization, spend all moneys, keep the county books and records, and control all county property. (WHAT A MAN!)

REPRESENTATIVES FROM EACH of these seven districts of the county would be elected to direct the government if the council-manager (county manager) plan is adopted in the May elections. The board would be required to meet regularly and in sessions open to the public. At least one meeting each year would be held by each of the seven districts.

Voters Note: Here's Complete Text of Council-Manager Charter Plan

AN ACT
ADOPTING A CHARTER AND ESTABLISHING THE COUNTY MANAGER FORM OF GOVERNMENT FOR LANE COUNTY, OREGON, AS PROVIDED BY CHAPTER 404, OREGON LAWS, 1945.

Be it enacted by the people of Lane County, Oregon:

Part 1. Adoption of County Manager Form of Government

Section 1. ADOPTION OF COUNTY MANAGER FORM. The county manager form of government, as provided in Chapter 404, Oregon Laws, 1945, and in this charter, is hereby adopted for Lane County, Oregon, effective January 1, 1953.

Part 2. The County Board

Section 2. GENERAL POWERS. The County Board, required by Chapter 404, Oregon Laws, 1945, shall have, exercise, and perform all of the powers, authorities, and duties granted to and imposed upon county officers, County Court and Board of County Commissioners by the constitution or general law. The County Board shall be the policy determining body of the county, and shall be vested with all of the powers of Lane County, Oregon, as a body politic and corporate. In all matters pertaining to municipal corporations and quasi-municipal corporations the County Board shall exercise all the functions heretofore exercised by the County Court or Board of County Commissioners.

Section 3. MEMBERSHIP. The County Board shall consist of seven members. The county shall be divided into seven districts as hereinafter described. Members of the County Board shall be nominated from each district by the voters of that district only and elected by the voters of the entire county. Each member shall be a qualified voter and shall have resided in the district from which he is nominated and elected, and in the county, for at least one year immediately preceding his nomination.

Section 4. CENTRALIZED AND COMPETITIVE PURCHASES AND SALES. The County Board shall create a centralized purchase and sales agency for all transactions involving the expenditure of county moneys or the transfer in any form of county properties or interests therein. All such transactions shall be in charge of the county manager and under the supervision of one of the departments under the county manager at the discretion of The County Board. Any purchase or sale and any acquisition or transfer of property interests of any character involving more than \$100.00

shall be made on the basis of competitive bids and public records shall be kept covering such transactions. Nothing herein provided shall prevent The County Board from otherwise handling transactions determined by the Board to be emergency transactions.

Section 5. MEETINGS. The County Board shall meet at 10:00 o'clock a.m. on the first and third Tuesdays of each month, and shall continue in session until all business on hand is transacted. The regular meeting dates may be changed by unanimous consent of the members of The County Board and following thirty days public notice. At least one meeting each year must be held within the confines of each district at a suitable place previously designated by The County Board, with the exception that all meetings held within Districts 5 or 6, both of which are principally located within the city of Eugene, shall be held at an appointed place in the Lane County Court House or some other place determined by the Board to be suitable for its meetings. The County Board shall keep complete minutes and a journal of all its proceedings and these minutes and this journal shall be available to the public for inspection at all reasonable times. The County Board shall adopt and establish rules governing the holding of special meetings and all other proceedings, and the conduct of its members. A majority of the Board members shall constitute a quorum. All meetings of the Board shall be public.

Section 6. CHAIRMAN AND VICE-CHAIRMAN. The County Board at its first regular meeting of each odd-numbered year, shall choose from its membership a chairman and a vice-chairman, whose terms of office shall be for two years. Should a vacancy occur in either office, the Board shall choose from its membership a chairman and a vice-chairman, whose terms of office shall be for two years. Should a vacancy occur in either office, the Board shall fill such vacancy from its members. The chairman, or in his absence the vice-chairman, shall preside at meetings of The County Board.

Section 7. COMPENSATION OF COUNTY BOARD MEMBERS. The chairman of The County Board shall be compensated at the rate of \$400.00 per annum, payable monthly, and the other members of The County Board shall be compensated at the rate of \$300.00 per annum, payable monthly, and all members shall be reimbursed for reasonable travel and living expenses incurred in the performance of their official duties.

Section 8. VACANCIES. An office of county board member shall be deemed vacant upon the incumbent's death, insanity, conviction of a felony, resignation, removal from the district, absence from the county for more than 30 days without the consent of the

Board, or failure to qualify for the office within a reasonable time after his term of office commences. A vacancy in an office of board member shall be filled by appointment by the Board of a qualified voter of that district for the remainder of the unexpired term of office. Said appointee shall have been a resident of his district for one year prior to his appointment.

Section 9. APPOINTMENT OF BOARDS AND COMMISSIONS.

(1) Where the state law now or hereafter provides that one or more members of the governing body of a county not operating under the county manager form of government shall serve on a board or commission, the chairman of The County Board, subject to the approval of the Board, shall appoint the persons who shall serve on such boards or commissions.

(2) Where the state law now or hereafter provides that statutory officers in counties not operating under the county manager form of government shall be members of boards or commissions, the chairman of The County Board, subject to the approval of the Board, shall appoint the persons who shall serve on such boards or commissions.

(3) Where the state law now or hereafter provides that the county judge or the members of the governing body of a county not operating under the county manager form of government shall appoint members of boards and commissions, the chairman of The County Board, subject to the approval of the Board, shall appoint the persons who shall serve on such boards or commissions.

Section 10. RECALL. The members of the County Board shall be subject to recall in the manner provided by the Constitution, and general law of the State of Oregon for the recall of public officers.

Part 3. Departments

Section 11. CREATION OF DEPARTMENTS AND ABOLITION OF EXISTING OFFICES.

All existing elective and appointive offices shall be abolished as of the beginning of January 1, 1953, and all of the activities now performed by them shall be performed in the departments hereinafter set forth. Temporary appointments shall be made by The County Board for the performance of all county activities until the manager or manager pro tem is appointed. The County Board is authorized to obtain any necessary bond or bonds covering the temporary or regular employees. Following termination of the present county form of government all employees of the county immediately prior thereto including the holders of all elective and appointive offices shall be considered temporary employees of the county acting under the emergency authority and direction of

The County Board unless otherwise advised by The County Board. The activities of the county under the county manager as prescribed by law shall be distributed among a department of records and elections, a department of finance, a department of education, a department of public works, a department of health and welfare, and a department of law enforcement as hereinafter set forth. The County Board may, upon recommendation of the county manager, establish additional departments, consolidate or abolish departments, and transfer duties and activities from one department to another.

Section 12. DEPARTMENT OF RECORDS AND ELECTIONS. The department of records and elections shall be responsible for those clerical duties assigned by the constitution or general laws of Oregon to county clerks or recorders.

Section 13. DEPARTMENT OF FINANCE. The department of finance shall be responsible for those duties now or hereafter assigned by the constitution or general laws of Oregon to county treasurers, auditors and assessors, and those financial duties now or hereafter assigned by the constitution and general laws of Oregon to county clerks, sheriffs and county courts.

Section 14. DEPARTMENT OF EDUCATION. The department of education shall be responsible for those duties now or hereafter assigned to county school superintendents by the constitution and general laws of Oregon.

Section 15. DEPARTMENT OF PUBLIC WORKS. The department of public works shall be responsible for those construction and maintenance duties now or hereafter assigned by the constitution and general laws of Oregon to county engineers, surveyors, roadmasters, and county courts.

Section 16. DEPARTMENT OF HEALTH AND WELFARE. The department of public health and welfare shall be responsible for those health and welfare duties now or hereafter assigned by the constitution and general laws of Oregon to county health officers, county boards of health and county courts.

Section 17. DEPARTMENT OF LAW ENFORCEMENT. The department of law enforcement shall be responsible for those duties connected with maintaining the public peace and safety now or hereafter assigned by the constitution and general laws of Oregon to county sheriffs, county coroners, constables, or other county law enforcement officers.

Part 4. County Manager

Section 18. COUNTY MANAGER. The County Board shall appoint a county manager who

shall be the administrative head of the county and who shall be responsible to The County Board for the proper administration of all county functions as outlined in Chapter 404, Oregon Laws, 1945. The county manager shall be appointed with regard to merit only, and the first manager appointed shall not be a resident of Lane County at the time of his appointment. He may be removed at any time by The County Board in accordance with the procedure outlined in the state law as it now exists or as it may be amended.

Section 19. APPOINTMENTS BY MANAGER. All appointments by the county manager shall be on the basis of the ability, training, and experience of the appointee which fit them for the work they are to perform.

Section 20. CIVIL SERVICE. Whenever authorized by law, and in accordance therewith, The County Board shall institute a civil service system for all employees except the county manager and heads of departments.

Section 21. MANAGER PRO TEM. During the absence of the county manager from the county, during his temporary disability to act as manager, or during an interim when The County Board is seeking a manager, The County Board shall appoint a manager pro tem, who shall possess the powers and discharge the duties of the manager during such absence or disability only. No manager pro tem, however, shall have authority to appoint or remove any county officer or employee, except with the approval of four members of The County Board. No manager pro tem shall hold his position for more than six months, and no appointment of a manager pro tem shall be renewed.

Part 5. Nominations And Elections

Section 22. NOMINATION AND ELECTION OF MEMBERS OF THE COUNTY BOARD. Members of The County Board shall be nominated for each district by the voters of that district and shall be elected by the voters of the entire county in the following manner:

(1) Nominations for the first members to be elected to The County Board shall be made as follows:

(a) Within ten days after the board of county commissioners enters its order declaring that the county manager form of government has been adopted in the county as provided by Chapter 404, Oregon Laws, 1945, the board of county commissioners shall call a special election for the purpose of nominating candidates for membership on The County Board. Said nominating election shall be held not earlier than 60 nor later than

90 days after the entry of the order.

(b) The names of candidates for nomination for each district shall be placed on a non-partisan ballot at this special nominating election by the filing of a petition or petitions with the county clerk in a form substantially as follows:

We, the undersigned legal voters of District No. _____ of Lane County, each of whom has indicated his present residential address in the county after his name, hereby nominate _____, whose residence is _____, for the position of county board member for District No. _____ to be voted for at the election called for _____, 19____.
Name _____ Address _____
(Provide 50 such lines)

The acceptance of the candidate sought to be nominated shall be indicated by the candidate's signature on at least one of the petitions filed.

The nominating petitions must be signed by at least 50 registered voters residing in the district which the candidate will represent if elected. The petitions must be filed with the county clerk 30 days prior to the date of the special nominating election. The county clerk shall determine the adequacy of the petitions within five days after filing and forthwith advise the candidate of his determination.

Each voter in the district shall be entitled to vote for two candidates. The two candidates receiving the highest vote for each district at the general election shall be declared elected as The County Board member for that district. The term of office for each board member shall commence on January 1 of the year following his election and shall be for a period of two years or until his successor is elected and qualified.

MEMBERS OF THE COUNTY BOARD BALLOT

Place an (X) in the square in front of the name of one candidate only for each of the districts.
Board Member—District No. ____
VOTE FOR ONE
() (Name) _____
() (Name) _____
(Repeat for each district)

The candidate receiving the highest vote for each district at the general election shall be declared elected as The County Board member for that district. The term of office for each board member shall commence on January 1 of the year following his election and shall be for a period of two years or until his successor is elected and qualified.

Part 6. Districts

Section 24. The county shall be divided into seven districts, said districts to consist of the following voting precincts and incorporated cities and areas, to wit:

District No. 1

Heceta, Mercer, Florence, Glendale, Canary, Cushman, Minerva, Herman, Five Rivers, Lake Creek, Mapleton, Swisshome, Glentana, Blachley.

District No. 2

Long Tom, Goldson, Noti, Walton, Crow, Veneta, Elmira, Richardson, Lancaster, Prairie, Lone Pine, Alvadore, Irving, Danebo, Santa Clara (all), Junction City (all), Bethel, Bailey, Blanton, Spencer Zumwalt.

District No. 3

Oakridge, Westfir, Lost Valley, Lowell, Pleasant Hill, Jasper, Fall Creek, McKenzie, Blue River, Gate Creek, Leaburg, Walterville, Camp Creek, Marcola, Mohawk, Coburg, Thurston, Goshen, Mabel, Wendling, Hayden, Armistage, Willakenzie, Willaglespie, Gar-

den, Way, Norkenka, Creek, Wilkins, Williams.

District No. 4

Wolf Creek, Coyote, Little Creek, South Creswell, Creswell, Row River, Dorena, London, Brum, Saginaw, Cloverdale, Cup Cottage Grove (all).

District No. 5

All that part of the City of Eugene lying East of W. Street including East Judkins P.

District No. 6

All that part of the City of Eugene lying West of W. Street including North Central Davis, South Davis, Row Road, College Crest, P.

District No. 7

Springfield City (all), Gardens, Glenwood.

Boundary Changes: For the duly conduct of elections hereby declared that boundaries; therefore, in form to the then existing boundaries; therefore, in future changes are made present precinct boundaries manner now or hereafter provided by law, the boundaries any district affected thereby by resolution of the County shall be made to conform to changes in order that at all the boundaries of each shall be delimited by the listing precinct boundaries.

Part 7. Miscellaneous

Section 25. AMENDMENT OF CHARTER. This charter may be amended only by the people of Lane County through the initiative or referendum; provided, however, that the County may propose any amendments to the charter by resolution of the County Board, which amendments shall be subject to adoption or rejection at the regular primary or general election.

Section 26. ABANDONMENT OF COUNTY MANAGER FORM OF GOVERNMENT. The county manager form of government has been in effect in Lane County for a period of less than four years, it is abandoned by following the procedure outlined in Chapter 404, Oregon Laws, 1945.

Section 27. SAVINGS CLAUSE. All the sections and provisions of this charter are intended to comply with the state constitution and Chapter 404, Oregon Laws, 1945. In the event of any provision of this Charter or any provision of any act inconsistent with the constitution or with the provisions of this charter, the provisions of this charter and the provisions of the state constitution shall prevail and no inconsistency with the constitution or with the provisions of this charter shall be affected.