

\$4,390,000 Proposed for Salem City Budget

Statesman, Salem, Ore., Tues., May 13, '58 (Sec. II) 13

City Manager Outlines '59 Budget Plan

Here is the text of the annual city budget message, as delivered Monday by City Manager Kent Mathewson at a joint meeting of City Council, other city budget officials and Salem Chamber of Commerce:

The budget transmitted to you today looks toward a finer Salem tomorrow. A finer Salem made through the maximum use of intergovernmental cooperation. Financially this budget is restricted to a set of limits that exist only on a map. Its implications, however, reach far beyond the boundaries of our total community — the Mid-Willamette Valley. Salem is the seat of our state government, is located in two counties and is serviced by a school district that cuts across all of these lines. Thus the state capital, Marion County, Polk County, School District 24 CJ and the City of Salem each present a particular need for our people. Yet these five governmental units jointly serving a total area have interconnected interests, problems and unlimited opportunities.

It should be made clear at the outset that all reference herein to the state capital refers only to the seat of the state government and not to the state government as such. This discussion as it relates to the state capital and its location to the benefits, problems and opportunities that its location creates for our community and the ever increasing need for mutual cooperation and understanding.

Major Operation

To meet the needs of this community these five governmental units alone will have budgets approximating a total figure for next year of fifty-eight million dollars. This is a staggering figure in this community is big business which provides large opportunities for coordination and cooperation. Each of our governmental units is staffed with well qualified technicians, equipped with expensive machinery and tools, having access to valuable information and know-how. A pooling of these vast resources on a cooperative basis can provide for our citizens an unmatched community while saving countless thousands of tax dollars.

The recommended budget accompanying this message places Salem's part in meeting the needs of our total community for next year at \$4,390,000. This is \$670,000 less than this year because of smaller bond and assessed construction programs. The net budget (gross expenditures less self-supporting services, bond supported construction and state and federal grants-in-aid) is \$1,700,000. The separate detailed budget document will be on the table for the next several weeks for public inspection prior to the public hearing.

Massive Cooperation Local Problems

Much attention is being given today throughout the United States to the problems created by metropolitan growth, multiple and overlapping governmental units and the suburban fringe area. Little however is being accomplished toward finding a solution because the remedy often suggested is the unacceptable metropolitan or super government.

We are witnessing the beginning of these problems here in our community. Our purpose should be to find a solution while the problem is still of a manageable size. The consolidated or metropolitan type government would be even less acceptable here because our people just take pride in identifying themselves with the various governmental units. This is as natural and satisfying as identifying our life's educational accomplishments with our alma mater school or our religious life with a particular denomination. A consolidated metropolitan government would destroy or diminish county, school or city identity, thus creating the risk of loss of citizen participation, interest and understanding.

Possible Solution

Instead it is believed that the purposes of a consolidated type government can be fully achieved here, for a good many years, without changing or surrendering the identity or authority of the several governmental units of our total community. Massive cooperation can solve our intergovernmental problems while building the finest community for the least possible cost.

This proposition of governmental coordination and cooperation is not untried in the Mid-Willamette Valley, nor is the idea a creation of your city manager. Past experience simply seems to show that the future is limitless and that we should, in a carefully planned manner, bring to bear the total force of this potential for the benefit of our community. Examples of this cooperative spirit are exemplified by the school district's leadership in the joint purchasing program that is saving thousands of dollars a year for our taxpayers. Another is the joining together of Marion and Polk Counties to make possible the Mid-Willamette Valley Planning Council that has already affected favorably the development of our community twenty-five years hence. On many occasions the state builders have charted their plans to coincide with those of the city, so that today we have a tremendous asset of beauty at our center. These things and many more, such as our joint health and recreation programs, serve as an inspiration for this message.

State Capital-City Relations

Perhaps the largest single asset of beauty, community pride and enjoyment that can ever be ours will come through the long range capital mall development. While the capital belongs to and is for

City Budget Highlights

Principal points of City Manager Kent Mathewson's 1958-59 city budget recommendation include the following:

Improve cooperation among all government units serving Salem citizens; form a committee to study the matter with an eye to tax savings.

Major street work: Widen State Street; complete 17th Street extension; start widening of either D Street or Rural Street.

Budget of \$4,390,000 is balanced; calls for new form of taxation; keeps property tax within 6 per cent increase allowed by law; incorporates \$85,000 surplus from this year's operation.

Start Laurel Springs-South Salem sanitary sewer project; complete Cross Street line to end dumping of sewage in Shelton Ditch.

Merit pay increases possible for city employees under recently approved new job classification plan.

Preventive medicine program for city employees.

all of the people of Oregon, our community has the privilege and responsibility for providing its home. We have within our reach the chance of having a work of architecture and landscape unsurpassed in this country. A development of this importance is not derived without hard work, keen study and the most earnest of support. We will be making the mistake of a generation if it is taken for granted. Every effort should be made to establish and maintain the closest possible organizational ties between the state and local persons concerned with the mall development.

Lighting

The recommended budget makes a small contribution toward mall improvement in that it provides money to match a state appropriation for improvement in street lighting in the mall area. Funds are also included for improved street lighting on Court and State streets approaching the capital from the west.

17th Street Extension

\$25,000 is included in this budget for the 17th Street extension project through the State Fair Grounds. This added to the previously appropriated funds will total \$48,000 which should be sufficient to finance the entire project. This improvement will mean much from a traffic standpoint to the State Fair as well as to the general traffic situation in that part of the city. State-City relations have been strengthened as a result of the difficult but fruitful negotiations on this matter.

New Fire Truck

In the belief that our citizens will vote favorably on May 16 for the replacement of the 27 year old obsolete and unreliable fire truck at the North station, \$42,000 has been included in this budget for a new truck. Fire protection is provided by the city to all state buildings both in and out of the city as a matter of cooperation. This new truck will stand guard over the

state school for the deaf, the state fair grounds and it will answer second alarms at any other state institution. The deaf school and the fair grounds are both extremely valuable properties, one measured in young lives and the other in high risk buildings. It is good that we are able to furnish this service.

Marion County-City Relations

Salem's opportunity for graciousness as a host is twofold. Not only is Salem privileged to be the state capital but also the seat of Marion County. Its location here means a great deal to all of us and the courthouse—one of the finest anywhere—adds much beauty to our community.

Joint Programs

We are dependent on the Marion County government for many important services, one of the most vital being health protection. This is a jointly financed program and an excellent example of how cooperation can reap greater services for less money. This budget proposes \$34,100 for the city's share of next year's health program. Its scope is wide with special emphasis on mental health and mosquito control.

Another jointly financed program, but in this instance operated by the city, is the Pioneer Cemetery. Its transition from an overgrown and forgotten tangle to an historic area of pride is directly due to coordinated interest and effort on the part of the county and city. The city's fifty per cent share of the cemetery cost for next year is \$2,150. Other cooperative endeavors include our vital civil defense (city share \$4,000) which is efficiently directed by the county and the communications service leased to the various rural districts by the city. This communications network is of inestimable value to our entire valley.

Savings Opportunities

As the county becomes more urbanized it undoubtedly will be

Cooperation of Governing Units Weighed by Manager

City Manager Kent Mathewson's annual budget message Monday gave emphasis to cooperation between the various government units of which Salem citizens are a part—city, state, Marion County, Polk County and Salem School District. Some areas of cooperation are already established, some in process of development and some suggested for possible study for the future, as indicated by the city manager in the following charts which appear in his printed budget messages.

City--State Relations

ESTABLISHED	DEVELOPMENTAL	POTENTIAL STUDY
Liaison	Capitol Mall Planning	Purchasing
Streets and Highways	Parking	Personnel
Water and Sewer	Library	Administration
Fire and Police	Armory-Auditorium	Parks
Street Signs	Health	Finances
Health	State Bldg. Locations	Cultural Center
Street Lighting		
Civil Defense		
Traffic Signals		

City--County Relations

ESTABLISHED	DEVELOPMENTAL	POTENTIAL STUDY
Liaison	House Numbering	Purchasing
Planning	Streets and Roads	Dog Control
Law	Health	Recreation
Enforcement	Fire-Mutual Aid	Finances
Fire-Mutual Aid	Streets and Roads	Stream Pollution
Streets and Roads	Health	Dog Control
Health	House Numbering	Finances
House Numbering	Streets and Roads	Personnel
Election	Health	Administration
Procedures	House Numbering	Stream Pollution
Civil Defense	Streets and Roads	

City--Polk Co. Relations

ESTABLISHED	DEVELOPMENTAL	POTENTIAL STUDY
Liaison	Purchasing	Maintenance and Repair Facilities
Planning	Recreation	Personnel
Law	Health	Administration
Enforcement	Parks	Social Services
Fire-Mutual Aid	Streets	Finances
Streets	Health	
Health	House Numbering	
House Numbering	Streets	
Election	Health	
Procedures	House Numbering	
Civil Defense	Streets	
Library	Health	

State Capital-City Relations

ESTABLISHED	DEVELOPMENTAL	POTENTIAL STUDY
Liaison	Purchasing	Maintenance and Repair Facilities
Planning	Recreation	Personnel
Law	Health	Administration
Enforcement	Parks	Social Services
Fire-Mutual Aid	Streets	Finances
Streets	Health	
Health	House Numbering	
House Numbering	Streets	
Election	Health	
Procedures	House Numbering	
Civil Defense	Streets	
Library	Health	

called upon to provide services that have been already established by the city. Some of these might include such things as inspection services, parks administration and the impounding of dogs. Rather than duplicate manpower and facilities it is hoped that we can consider the feasibility of coordinated services just as we do now in health administration. In many instances, because of the county's size and resources, it might be advisable for the county to operate the program. In other cases the city could furnish the service, and in still other situations the operation could be a joint one. Circumstances and mutual understanding would dictate the final decision. The same possibility for savings might well be applied to several of our administrative services such as purchasing and personnel administration. The step has already been taken in community planning. The cost of duplicating on an individual basis the quality of service each of us is receiving in planning administration would undoubtedly seem prohibitive now. Our opportunities for action along these lines seem almost limitless.

Polk County-City Relations

One of the most fortunate developments in Salem's history was when that sizeable number of Polk County citizens voted to join West Salem to Salem proper. That act placed a part of Salem in Polk County. Hands were joined across the river in one of the most sensible and mutually beneficial cooperative actions possible. The industry and beautiful hills and homes of Polk County's West Salem are one of our finest assets.

Area Wide Park

Albert-Wallace Marine Park being developed by the Salem Park Department on the Polk County side of the river is serving citizens of that county far beyond the city limits. The considerably expanded facilities that will be available this summer will undoubtedly draw even large numbers of persons from all parts of the community. Salem is happy with this situation. Looking to the future the Polk County county has requested the Mid-Willamette Valley Planning Council, aided by the Salem Park Department, to study the long range potential for a major expansion of the park. With a high degree of cooperation and enthusiasm this park area can bring unlimited enjoyment to our total community in the years ahead.

As a cooperative measure a small appropriation is included in this budget to surface treat that unpaved portion of Glen Creek Road from Kingswood Drive westward two blocks. Other street improvements of mutual interest between Polk County and the City are under study.

School District-City Relations

The most worthwhile community asset we possess is our school system. Its efficient, down to earth and effective administration enjoys widespread recognition. It behooves all of us - citizens and government official alike - to cooperate with the schools in every way possible.

Cooperative Endeavors

School-City cooperative relations here are well above those of many communities. For example this budget recommends \$72,000 for our share of the joint city-school recreation program. The combined use of playfields, equipment, facilities and personnel save our taxpayers a sizeable sum each year. Other examples of fruitful cooperation are the joint purchasing program, the cooperative rebuilding and operation of the swimming pools, and our coordinated planning program.

Drainage, Street Widening \$6,000 is recommended to complete the north-east storm drain at the rear of the Washington school playground. This is a health, safety and engineering need and is a matter of concern to the school as well as the city.

Another long felt need of this nature is the widening of D Street beside Parrish and North Salem schools, from Capitol to 14th and eventually the entire length of D Street. In the hope that the school can furnish the necessary additional right-of-way, \$15,000 has been included in this recommended budget to finance the widening construction. This is a priority need. However, if it is not deemed feasible to attempt the project this year, there is a similar need at South Salem High School. The money could be used to widen Rural Street from Commercial to Church and eventually extend this widening to the already widened portion of Rural where it enters 12th Street. It would seem that D Street should be given first consideration but in either case much benefit would be realized by improving safety and traffic congestion at one or the other of two principal school sites located on two important streets.

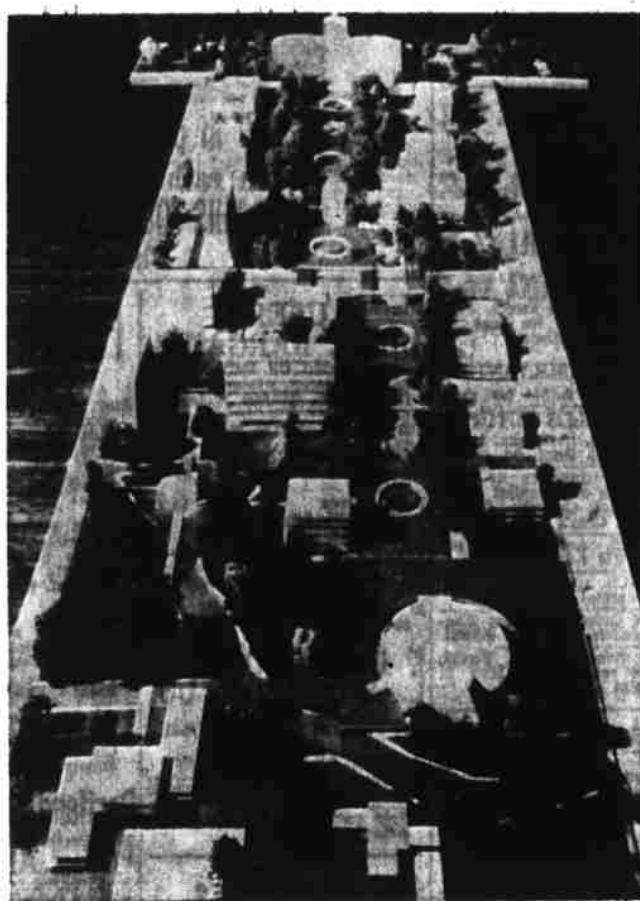
Joint Relations

The preceding pages have discussed areas of cooperative action between the City and one or the other of our fellow governmental units. These discussions were concerned with the joining together of two units to achieve a common objective. There is also the larger potential of all five of the units working together in joint programs. To date this has largely been achieved in two areas - health and civil defense. These arrangements are not completely formalized but we can be thankful for the degree of progress already achieved in these two vital requirements.

Financial Study

Other programs involving all or nearly all of the five governmental

Mall Important to Salem



This sketch of master plan for State Capitol Group illustrates cover of city manager's budget message issued Monday with intergovernmental cooperation theme. Manager stressed need for state-city cooperation in mall development. Of special city interest is mall plan's proposed 1,650 parking spaces.

units. There are, of course, many items in the budget that are not directly of an intergovernmental nature.

Sanitary Sewer Improvements

Of extreme importance is the progress being made in the field of sanitary sewer improvements. \$50,000 is recommended in order that construction may be started on the seriously needed Laurel Springs-South Salem sewer project. The program will be financed over the next three budget years with the construction completed in the summer of 1960. The financing is dependent on a pending federal application for 30 per cent reimbursement of construction costs.

To complete the Cross Street sewer project, \$15,000 is recommended. This will eliminate the dumping of raw sewage into Shelton Ditch. With the large amount of sewer work being done this year including the West Salem project in the area of Orchard Heights road and Parkway drive (financed principally by assessments) the completion of the above two programs will remedy the most pressing problems in our collection area. The giant problem then facing us will be that of disposal and stream pollution.

State Street Widening

Next year we see the much needed State Street widening program from 12th Street eastward to the city limits. Approximately \$10,000 has been included for next year to supplement the more than \$100,000 of city-state-federal money al-

Outlines Plan



Salem City Manager Kent Mathewson, who outlined proposed \$4,390,000 city budget Monday. Budget Committee will begin studying it Wednesday.

ready appropriated. This additional money will be used for several items not subject to state or federal participation, including electric improvements to street lighting from 14th to the city limits.

While we will not realize an increase in state gas tax revenues next year as we have in previous years, the care of our streets must be maintained and accordingly it is recommended that \$50,000 be expended for resurfacing of streets.

Water Utility

Looking for a moment now at our water utility, we seem to be cautiously entering a period of financial uncertainty. While our supply is now assured for many years hence, we are not certain whether increased use will advance rapidly enough to keep pace with the debt payment schedule that increases progressively each year after 1961. An additional payment of \$50,000 is due that year, increasing to \$100,000 in 1968, and reaching \$250,000 by 1974.

It is estimated now that the utility may end this budget year with revenues exceeding expenditures by \$39,000. Based on this calculation, \$25,000 is earmarked for emergencies next year with the remaining \$14,000 appropriated to

the bond construction reserve account. This account is designed to help meet the bond construction payments after 1961. Should any major annexation occur in the meantime requiring sizeable water expenditures, money from the bond construction reserve could be used in lieu of issuing additional bonds.

City Employees

In my last year's budget message an eight point personnel program for city employees was urged. With council's full cooperation we were able to complete six of these eight programs. To maintain and improve the quality and efficiency of our working force a five point personnel program is recommended for next year.

1. Complete the two unfinished items from this year's plan, viz: Publish an employee handbook and study the cost and feasibility of developing a retirement plan for all permanent employees.

2. Provide sufficient funds to allow merit pay increases within the minimum - maximum ranges for employees recommended by their department heads as of February 1, 1959 which is the anniversary date of adoption of the pay plan.

3. Provide for minimum adjustments in alignment of certain department head salaries to be submitted to council in July of this year which represents a one year waiting period from the previous adjustment.

4. Authorize and assist with the establishment of an employee recreation association.

5. Make available to our employees a plan of preventive medicine. This year council provided hospital and doctor's insurance to care for our employees when they become sick. It is proposed now to take an equally if not more important step, by providing a plan to help our employees from becoming ill. This would be done in three ways: (a) Enlarge our insurance coverage to include a periodic physical inventory and medical analysis for each permanent employee; (b) institute a series of health training programs; and (c) develop a comprehensive industrial accident prevention program. These programs would be at no cost to the employees and the savings to the city in medical and compensation insurance premiums, sick leave and protection to the public would make the effort more than justified. Details with respect to the employees' physical inventory and medical analysis could be worked out with our insurance carrier. This, however, does not contemplate the ordinary physical checkup, but instead each employee, on an optional basis, after having completed the probationary period, would be entitled to a complete analysis which could be repeated periodically thereafter, perhaps once each three years.

Salary Adjustments

Any action we can take to strengthen our personnel program is worthwhile. \$22,000 has been included in this budget for salary adjustments if and when they are allowed. Living costs continue to climb. They have increased approximately four per cent since this time a year ago and recently the living cost jumped three quarters of a per cent in one month alone. Most budget conscious men have long ago learned that cheap help is the most expensive, that trained and satisfied employees are our best asset and that high turnover is very costly. Public employment is no different.

Budget Consideration

Next year's recommended budget represents careful thought but it is difficult to cover such a wide field without placing too much emphasis in one place or too little in another. The budget committee, of course, is free to accept or reject the accompanying budget in part or in whole. Careful consideration of the budget by the committee and the public at large is urged in order that the final document may represent the best thinking of all. The manager is indebted to the personnel of each department for their cooperative assistance in the preparation of the budget and especially to Mr. Howard Brandvold, finance director, for his untiring efforts in this connection.

Conclusion

In conclusion it is mentioned that any intergovernmental relations study should be of the most important role of the federal government and its agencies housed in our community. Help and coordination must also always be available to the various local governmental districts and cities and towns in the valley. It is hoped that the suggestions contained in this message might be of some value to the Mid-Willamette Valley and its people. Friendly relations and understanding do not present everywhere provide a healthy background for achievement. Accordingly, it is recommended that the mayor be requested to convene a meeting of the chief executives of the principal units of government serving our total community. Such a meeting should consider the advisability of a thorough study of intergovernmental relations, our problems, solutions and opportunities. By using our unsurpassed resources, a plan might be charted to assure the finest community anywhere. This would heed the advice offered by the President of the United States last year when Mr. Eisenhower spoke these words at the Williamsburg, Virginia Governors Conference, "Unless action is prompt and effective, urban problems will soon almost defy solution. Metropolitan areas have ranged far beyond city boundaries but in every instance the centers and the peripheries are interdependent for survival and growth."

City Manager Asks More Cooperation

(Story also on page 1)

One way to assure a "finer Salem tomorrow" is through "massive cooperation" among the governmental units serving this city. City Manager Kent Mathewson declared Monday in his budget message to the City Council and public.

Beyond the statistics of his proposed \$4,390,000 budget for the coming year was a central theme of intergovernmental cooperation between Salem city administration and the state, the Marion County government, Polk County and Salem School District.

Problems created by metropolitan growth and overlapping governments should be solved, said Mathewson, "while the problem is still of a manageable size."

Cooperation The Answer

Consolidated or metropolitan-type government is no answer, the manager declared, because it would tend to destroy city, county, school identity and to diminish citizen participation and interest.

Instead, the manager proposed expanding cooperation between governments that touch the Salem citizen directly. He gave the opinion that if carried out this fuller cooperation could achieve the same purposes of efficiency and tax savings that a consolidated government offers.

Mathewson recommended that a mayor's committee representing all five governments' leaders be called together to consider advisability of a thorough study of intergovernmental relations, problems, solutions and opportunities.

Plan Draws Interest

This proposal of Mathewson drew considerable interest from his audience of 175 at a Salem Chamber of Commerce luncheon Monday, and before the day was out the chamber's executive committee expressed its official interest.

President Robert D. Gregg said the executive committee noted with interest the Mathewson statement in relation to opportunities for expanding cooperation between five basic units of government in this area.

He continued, "We hereby offer the full services of the chamber in any way the city might need in implementing the idea of a thorough study of intergovernmental cooperation."

Illustrated Message

City Manager Mathewson gave examples of existing cooperation in the text of his budget message and illustrated it with charts itemizing how this cooperation is shaping up at present with the various other governments.

He emphasized that in state government he had in mind not those functions pertaining to Salem as seat of government.

Charles Tindall Dies in Home

Statesman News Service

SCIO - Funeral services for Charles Tindall, a long-time resident of near here who died Sunday in a Mt. Angel nursing home will be 1:30 p.m. Wednesday at Scio Baptist Church with Rev. Gerald Manly officiating. Interment will be in Miller Cemetery near here. Local arrangements are in charge of Weddle Funeral Home in Stayton.

Tindall was born in Schelburn, Ore., a community near here, April 8, 1876.

Survivors include four daughters, Mrs. Hazel Simms, San Diego, Calif.; Mrs. Venus Stanley, Stayton; Mrs. Mabel Bowman, Albany; Mrs. Pearl Rice, Aumsville; one brother, Lloyd Tindall, Portland; five grandchildren and 13 great-grandchildren.

Two Held for Grand Jury

Donald Ray French, 25, Aumsville, and Harold James French, 21, of 5085 Portland Rd. NE, were arrested Monday morning by Marion County sheriff's deputies after an attempted home burglary at Hollywood Bowl race track north of Salem.

Harvey Wietman manager of the track, and his police dog captured a man at the track about 1 a.m. who later was identified as Donald Ray French. The man's brother was arrested later, deputies said. Several boxes of candy, cigarettes and other items were found near the concession stand.

Both men were held to answer to the Marion County Grand Jury Monday afternoon in District Court action. Bail was set at \$1,000 each.

Wietman also figured in the Monday morning arrest of Gary Neal Strang, 22, of 3355 Fairhaven Ave. NE, on a charge of larceny. Wietman called the sheriff's office after seeing a man removing the chrome headlight rims of French's car, which had been left at the race track.

Strang pleaded guilty to the charge in District Court Monday afternoon and was sentenced to 10 days in the county jail.

NEW STATION APPROVED

Marion County building permits were issued Monday to Shell Oil Company for a \$13,000 service station at the intersection of the Salem Bypass and Hawthorne Ave. NE, and Julius Slattum for an \$11,000 house at 3962 Neelon Dr. S.

Norman Baby Dies; Services Today

Jeffery Norman, infant son of Mr. and Mrs. John R. Norman, 449 N. Kurth Ave., died Monday at a Salem hospital. Premature birth reportedly caused the death of the baby, born here May 10.

Surviving besides the parents are a sister, Randy Elizabeth Norman, Salem; brother, John R. Norman Jr., Salem; grandparents, Mr. and Mrs. W. E. Ireland, Coos Bay, and Mr. and Mrs. M. E. Norman, Minneapolis, Minn.

Graveside services will be at 3:30 p.m. today at Belcrest Memorial Park under direction of Clough-Barrick Mortuary. Rev. John Cauble will officiate.

Meet Your Congressman

WALTER NORBLAD

Today - 3³⁰ to 4³⁰

AT NORBLAD FOR CONGRESS HEADQUARTERS

130 LIBERTY S.E.

Pd. Pol. Adv. by Norblad for Congress Committee, Bruce Philippi, Chairman, Stayton, Ore.