

Fringe Area Report Favors Annexation

(Story also on Page 1)
Salem City Council on Monday will receive a comprehensive report recommending annexation of areas south of Salem.
This is the result of five months study by a citizens' committee set up by Salem and South Salem Chambers of Commerce, with Elmer Berglund as chairman.
Chamber officials who received the committee report this week described it as one of the best committee studies ever made in Salem, and a reference report vital to future Salem planning.
Here is the full text of the committee findings:

Metropolitan Salem

Residents of the Salem community are experiencing urban problems almost as far south as Boone Road, as far north as McNary Corners, as far east as Walker and Fletcher Roads. Not all of these problems can be constructively alleviated by annexation at this time but, for most of the area, annexation now is the answer. Plans should be laid soon for the annexation of the rest of the area within the next five to ten years.

In every metropolitan area, urban growth does not and should not extend beyond the city limits. There comes a time, however, when problems created by growth can be solved effectively only by inclusion of the area within the city in suburban areas, rural fire protection districts, sanitary districts, water districts, and others can provide a minimum level of need services for a time. Eventually, however, the minimum level is no longer adequate. Requirements for police protection, street planning, construction and maintenance, more adequate fire protection, sewage disposal, and planning and zoning intensify. There are areas in suburban Salem where special districts provide only a costly and inadequate substitute for adequate city services.

The Needed Services

There is general agreement that adequate sewage disposal is critically needed in the area immediately south of Salem. While septic tank drainage is still satisfactory in some of the suburban area, approximately half of the residents are confronted with a very real health menace. The need for improved sewage disposal has led to earnest discussion in recent months of the feasibility of forming a sanitary district to purchase services from the City of Salem. This would solve the problem for some, but not all, of the area.

Recognition of the need for more adequate planning of the development of the urban fringe has been demonstrated by the recent establishment of the Mid-Willamette Valley Planning Council. The Council will serve as a coordinating medium for city, county, school district and other local governments as they plan for the future. It is evident, however, that planning without city follow-up will not be as useful to the fringe area as it ought to be.

The need for improved fire protection, urban-type police patrols, additional recreation facilities, and such prosaic amenities of city living as standard street signs and street lights is apparent but has not, as yet, been clearly felt by the residents.

Alternative Methods Of Offering Services

There are four courses of action open to the city and the residents of the fringe: 1. Continue the status quo. 2. Use special districts to cope with urgent needs as they arise. 3. Incorporate a separate city or 4. Annex to the City of Salem.

The status quo. The majority of South Salem residents polled in a survey conducted by Prof. John Rademaker and advanced students of Willamette University indicated willingness to continue the present governmental situation indefinitely. Residents of areas acutely affected by the health menace of inadequate sewage disposal are more nearly ready to seek some other solution. Despite the inadequacies of district services, higher rates for water, higher rates for fire insurance, for example, there is majority reluctance to abandon the known situation for the as yet unknown magnitude of city services — and taxes.

Additional special districts. To most residents of the fringe area it seems logical to repeat the relatively successful experience they have had with their water and fire districts in coping with their problems. It would be desirable to establish a sanitary district, and then perhaps a recreation district, and a street-lighting district, and any other district that may be needed. However, it is evident that special districts cannot provide the full panoply of urban services as economically as can a city.

Separate incorporation. A new city could be established to meet the need for urban services. No arguments save that of closer local control have been advanced in favor of this alternative. There appears to be little, if any, public support for the proposal.

Annexation to Salem. Advantages of annexation point out that residents of the areas annexed would immediately begin to receive the services and benefits of city status: police protection, land use control, reduced fire insurance rates, cheaper water, more effective and less expensive sewage disposal, and many others — plus a direct voice in establishing city policies which affect the welfare of the entire community. Opponents fear additional costs — some of which would precede the full

Study Compares Costs for South Salem Homeowners

Many expense factors of suburban homeownership would be pared and the overall costs might be less under annexation to Salem, it was indicated Thursday in this part of the Fringe Area Study Committee's final report and recommendations:

Although precise data was not available to the Committee because of the general reappraisal of real property now under way in Marion County, it appears that most residents of the southern suburbs would find it more economical to join the city than to attempt to solve the urgent sewage disposal problem by forming a sanitary district:

Estimated annual cost of services for \$12,000 home, assessed at \$1600, insured for \$10,000, plus \$5,000 insurance on furnishings:

	Present	City
County tax (1.3 mills)	\$ 29.40	\$ 29.40
School district tax (61.5 mills)	103.32	103.32
City tax (18.3 mills)		42.50
Estimated tax increase because of reappraisal	11.18	
Vista Water District tax (5.9 mills)	9.91	
Fire District tax (3 mills)	3.54	
Water service	42.00	24.00
Sewer service charge	31.50	12.00
Fire insurance	38.10	23.10
	\$256.97	\$249.30

Payments for new sewer lines (except trunks), new water lines, and street construction are normally charged to the abutting property, whether in the city or a special district. Costs for these additional facilities can be paid for over a ten-year period and, in any case, increase property values. It would appear reasonable for the city to recognize the average amount of such charges in computing the lower taxes permitted newly annexed areas under the 1957 act authorizing differentials.

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benefits of city status. Some opponents do not wish the imposition of city controls — especially on land use. Many fringe dwellers claim to have moved out of the city to escape city taxes.

It is the opinion of the committee that economic self-interest warrants annexation of areas at least to a line somewhere south of Madonna Avenue and east to Strong Road. Some members of the committee would recommend annexation as far south as Boone Road.

The Total Fringe

Early in its deliberations, the committee recognized that the "growing pains" in South Salem were merely specific examples of conditions that could be observed in areas east and north of the city limits. It appeared, too, that added growth in west Salem will eventually produce similar problems in that area.

The best interests of our community will not be served by continuing the piecemeal and uncoordinated, almost accidental annexations which have occurred over the past ten years. The mission assigned to this committee referred specifically to the problems of the southern fringe. If, as a result of committee recommendations, action is taken which looks toward annexation of a portion of the suburban area south of Salem, corresponding action ought to be taken at the same time to annex areas east and north.

The City Council and the residents of the City of Salem can no longer afford a passive role with respect to the fringe area. Certainly the problems of one segment of the fringe cannot be treated to the exclusion of others. A major annexation — south, east and north — is overdue. The interest of the fringe area residents, properly understood and evaluated, can be served best only by a program of annexation that brings city-type police, fire, water, sewage, drainage, and land use control services.

City Policies for Annexed Areas

Although the city does not have a clearly defined policy with respect to selling its services piece-meal to suburban areas, it does have a fairly consistent and generous policy toward newly annexed areas. The city makes police and fire services immediately available as well as street lighting and recreation services.

Other relevant city policies include:

1. City payment of about 30 percent of the costs of new paving.
 2. City payment for difference in cost for 12-inch water mains compared to the cost of 8-inch mains, which are assessed against abutting property. The larger mains are essential to adequate fire protection.
 3. Assessments for lateral sewers plus a one-time charge of one-half cent per square foot for trunk sewer fund, payable over ten-year period.
 4. Standard city rates for water and sewage disposal services to all city residents.
- Careful cost analyses in other communities make it clear that most newly annexed residential areas will pay their own way over a 30-year period without city subsidy and that the residents of these areas will find city services more economical than those they must acquire in other ways.

Benefits to the city are substantial enough to warrant encouraging annexation. The city needs the leadership potential of those who have stepped outside the borders of the city needs the assurance that its officials are selected by all the people who are vitally affected by official decisions and that city policies are made in the interests of the entire community and not for the benefit of the core city alone.

Public Support For Annexation

The residents of cities, as a general rule, are entirely willing to admit new areas, even though doing so increases and complicates the management of city affairs.

Top Student to Teach Here



CORVALLIS, June 20—Carol McDonald, Shedd, named outstanding 1957 business education student at Oregon State College, will teach business at South Salem High School next school year. She is shown receiving plaque from OSC teacher Dr. Theo Yerlan.

District Court Jury Drawn

Thirteen Salem persons were on the list of jurors drawn this week for duty in Marion County District Court during the July-October term of the court.

They include Karl G. Becke, 205 U. S. Bank Bldg.; Jessie L. Crouch, 5055 Robindale Dr.; Addie W. Edwards, Salem Rt. 3; Esther L. Ellis, 2000 Pioneer Dr.; Bruce Fenwick, 645 Ferry St.; Laura B. Fletcher, 445 Marion St.; Helen C. Fulton, Salem Rt. 3; Hazel M. Klavohn, 3797 Cavalier Dr.; Math J. Lentach, 4090 Portland Rd.; Dorothy B. Mefford, 940 N. 14th St.; Alice Pugh, 654 N. 17th St.; Myrtle R. Reaney, 660 Hood St.; and Grace H. Smith, 1325 Hines St.

Other county residents are George B. Humphreys, Idanha; Oliver Joel, Stayton; Marie B. Loar, Silverton; Della McElfresh, Newberg; Donald M. Orange, Mt. Angel; Edna F. Ross, Mill City; and Melvin O. Lund, Silverton.

Animal Feed Company Files for Incorporation

Articles of incorporation were filed Thursday by a new Salem firm, Pal-Bro, Inc. William F. Everett, one of the incorporators, said the company will deal in animal feed.

Other founders are R. Archie Gardner, Mabel Gardner and Ann R. Everett. A thousand shares of non-par value stock were declared.

Public Records

CIRCUIT COURT

John C. Lawler vs. Rosa Margaret Lawler: Decree of divorce awarded to plaintiff.
Shirley M. Moody vs. Lloyd D. Moody: Complaint for divorce charges felony conviction in California and seeks custody of one minor child. Married March 2, 1955, in Salem.
Ed M. Peterson vs. Julia Ann Harrington, Daniel Harrington and others: Order dismissing suit with prejudice.
Peter Reichel vs. Maude T. Reichel: Complaint for divorce charges cruel and inhuman treatment and seeks restoration of former name of Byrne. Married Nov. 5, 1953, at Vancouver, Wash.
State vs. William Allison Lockey: Court orders pre-sentence investigation on charge of showing obscene photographs; defendant released on \$500 bail.
Harry Eugene Blush vs. Jacqueline Blush: Complaint for divorce charges desertion. Married April 28, 1948, at Seal Beach, Calif.

PROBATE COURT

Ray Youngblood and Sandra Youngblood guardianship estates: Order appointing Rosa Lee Youngblood as guardian.
Marie Biesler estate: Order closing estate.
Rudolph Rosenfeld estate: Order admitting will to probate and appointing Gabriella Rosenfeld as executrix.
Thomas Edward Norton estate: Order admitting will to probate and appointing Elsie Alma Norton as executrix.

MUNICIPAL COURT

Roland G. Patton, Salem Rt. 4, Box 172, found innocent on a charge of driving while intoxicated.

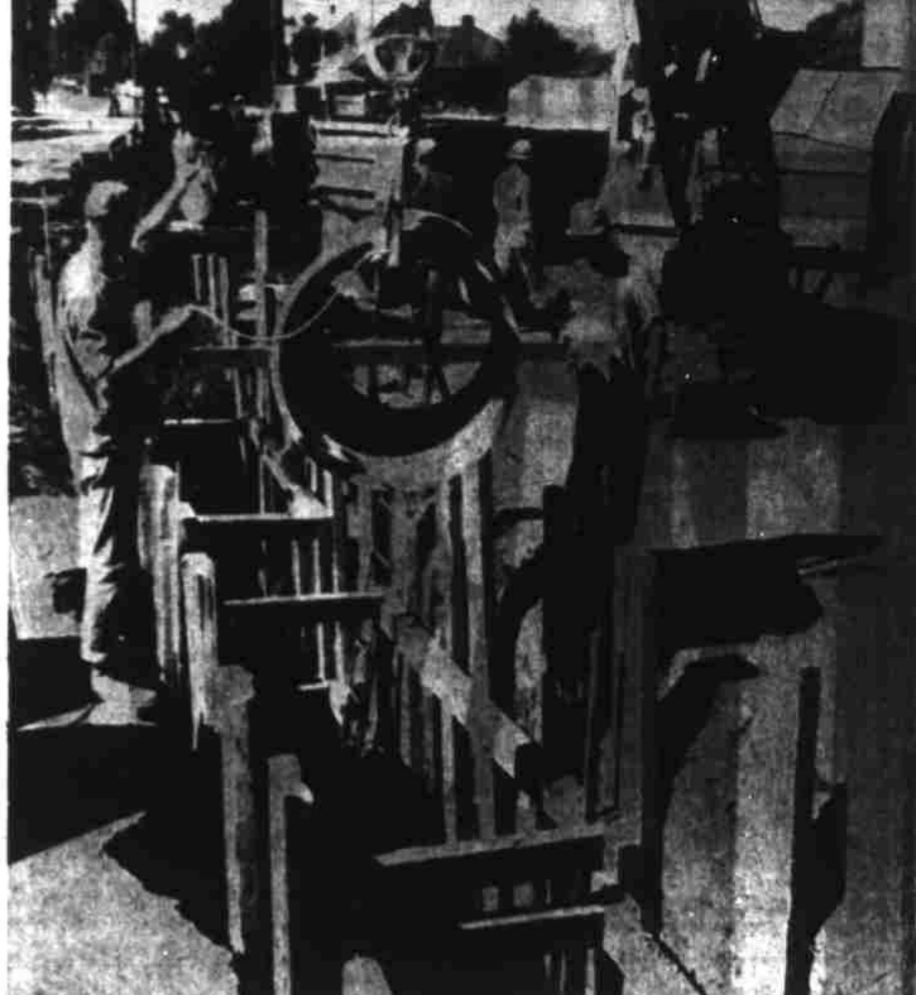
MARRIAGE APPLICATIONS

Jan Lewis Shidler, 19, student, 1130 Dearborn St., and Donnie Ellen Brown, 19, secretary, 4495 Satter Dr., both of Salem.
Vernon Gene Rouse, 24, engineer, 7613 O'Neill Rd., and Marie Ann Rheim, 20, telephone employee, 1130 Spruce St., both of Salem.

NON-SUPPORT CHARGED

Donald Richard McMullen, 798 N. Capitol St., was booked at the Marion County sheriff's office Thursday morning on a charge of non-support.

East Salem Trunk Sewer Line Progresses



Last work on the first part of a new trunk sewer line in East Salem was being done this week as city workmen neared the end of the project at Park and Market Streets. Vern Ruch (left) and Francis Davis are shown guiding a pipe section down to other workmen some 20 feet below street level. (Statesman Photo)

First Section Nears Completion

First leg of a major city sewer project near Salem's eastern city limits neared completion Thursday. Street generally following Park Avenue. This area being mostly in the city, it will then be in position to have laterals provide the first sewer service for some 140 homes in an area annexed to the city in recent years.
Some of the most dangerous soil conditions we've ever had to work in," reports City Engineer J. H. Davis.
Some of the excavation is as deep as 22 feet for the 30-inch sewer trunk line extending south along Park Avenue, outside city limits, from the East Side sewer trunk near Evergreen and Sunnyside Avenues.
The big sewer pipe extends nearly 1,000 feet south to Market Street. From there a smaller sewer trunk line will go south to Center Street, generally following Park Avenue. This area being mostly in the city, it will then be in position to have laterals provide the first sewer service for some 140 homes in an area annexed to the city in recent years.
But the main significance of the \$50,000 new sewer trunk is its place in long-range city plans. With the trunk at the city's eastern edge, Salem will be in position at some later date to accommodate future annexations or otherwise handle sewage problems for area as far east as Four Corners, the city engineer indicates.
The portion of sewer trunk now nearing completion is outside the city north of Market Street. City Engineer Davis said Thursday despite that residents along that part of Park Avenue cannot get sewer service from the new line, their cooperation with city workmen on the project has been "outstanding."
A crew of about 14 city employees is doing the work, with Arch Chapman engineer in charge. Vern Robbins superintendent and Ed Herman as foreman.

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