

Pavor Sways $V_{s}$ : No Fear Shall Aw
From Fiph statesman, Mareh 28. 1851
THE STATESMAN PUBIISHING CO.


## Changing Unemployment Insurance

state ovseriderable crivisisicism has developed throughout the state over provisions of H. B. B. 394 which makes major amend-
ments to the existing Oregon sytum of unemployent insur-
ance. The nubbin of the proteste menter in the ameged abandonment of the merit principle in assessing payroll taxes
against employers and the abolition of segregated funds in against employers and the
favor of pooled reserves.

Much of this criticism is based on insufficient knowledge
the pending bill Nevertheless the discussion is valuable of the pending biil. Nevertheless the discussion is valuable
because it gets the very vital matter of unemployment insurance taxes and payments out in the open. The entire subject
of the unemployment insurance tax which raies more than
one the personal, corporate and intangibles taxes combined each
year in Oregon, has been too little debated and.discussed. which regeartarize favor the and redention unemploympersent should be those
rewarded with lower tax rates. This principle has worked admirably in the industrial accident insurance administra-
tion. It has policed that state program; it will do the same for unemployment insurance
The unemployment insurance commission has recog-
nized the validity of this principle and included it in the
pending amendments. Merit rating has not been thrown to the winds as some critics assume. If the proposed amend-
ments become law and are not changed in the 41st legislative session, after July 1, 1941, tax rates on employer payrolls
will vary between one and four per cent depending on the charges made against an employer's reserves for benefits
paid. The new law would boost the minimum payment of onehalf of one per cent (which could be eventually obtained
under the existing statute) to one per cent and would set a scribed in the existing law.) No employer would get the
lowest rate until his reserve totalled 12 or more per cent of lowest rate until his reserve totalled 12 or more per cent of
an annual average payroll after deducting from that reserve
all benefits chargeable to his account. The rates between one and four per cent would be graduated on the reserve balance
maintained by an employer ;every employer whose payments
had not equalled benefits paid would be charged the maximum had not equalied benefits paid would be charged the maximum
four per cent rate. This would apply to most manufacturers
whose charges to the fund whose charges to the fund have exceeded taxes paid by a
heavy ratio.
Amendments to the existing law, as they effect merit rating, will not be effective for two more years under the
provisions of the federal social security act which governs
the operations of the state state can put a merit rating tax into effect untilides three years
of benefit payments have passed. Thus the initial tax reduc tion Oregon emplovers could obtain would not come until
January 1, 1941. The commission asks that this time be ex-year-end rush is passed to comnute employer reserves.
Furthermore the amendments in H. B. 394 include the setting next two years the entire matter of merit rating and make a report to the next legislative session. If the proposed one
to four per cent tax, based on experience ratinn is inequit-
The most difficult chore the advisory council will ha be spread over all industry and how far they should be ab-
sorbed by the industry or particular factory which has the greatest benefit load. The proposed one per cent minimum annual payroll tax would go against a "perfect" plant with
no unemployment on the theory that every employer must bear a part of the unemployment load; the four per cent
maximum puts a ceiling over industries, such as lumber.
whose unemployment benefits on a full-cost basis might run to eight to ten per cent of total payroll.
The objection raised acainst the amendments that the
Mas always pooled its funds in a manner similar to the indus trial accident commission. Pooling of funds does not imply
necessary abandonment of the reserve setup or a graduated
While the advisory council is studying merit rating it
should add to its inquiry the subject of broadening the tax base for unemployment insurance. England divides the cost penalizes the employer by making him carry all the charge
of unemployment insurance and unemployment is by no means solely the employer's fault. As long, however, as em
ployers are bearing all the cost they have a vital interest in ployers are bearing all the cost they have a vital interest in
seeing equitable amendment of the existing statute. Unfor
tunately any tax rate amendments now made must be pu on ice for two years until they are operative which means
a gross annual payroll tax aggregating $\$ 6,000,000$ will continue to be laid on employers in
alike at the 2.7 per cent rate.

## Peace Comes to Spain

the formal conclusion only a matter days. Loyalist forces have continuously contracted their re
quirements for peace until their own present "demand" that there be no reprisals against former government fight-
erg France and Great Britain whose "non intervention" policy made rebel victory possible, are active at the deathbel
of the loyalists and trying to get the best paece terms possible
General Franco has already General Franco has already promulgated deecrees setting up
Gilitary courts to try his political enemies and loyalist lead
mila ers need n.

The plight of 380,000 eivilian and military refugee
Catalonia, now huddled in improvised camps in France
from Catalonia, now huddled in improvised camps in France, which caney fring them only a dismal march across the border
to a home where they can expect severe treatment.
The good aspects of the Spanish war's termi
$\qquad$
century will be needed to repair the physical damages done
o the nation. The liberal movement which led to the over
of the army monarchy and eventually brought the uprising
Franco is quashed for years. Spain will be
ascistic with Hitler and Mussolini willing tutors to Franco
The concern of England and France is not centered in the
light of the war-distressed people of Spain. The political aspecta of a fascistic country at the entrance to the political
anean alarm these powers. Unless the influence of Franco tilies can be neutralized by economic advantages granted b ,


