# COMPENSATION ACT IS URGED FOR WORKERS: TAX REFORM FAVORED

State's Financial Condition in Excellent Condition, Says Oswald West.

Governor West's biennial message to the legislature was read before the scriate and house yesterday. In his message the governor makes a number of important recommendations regarding the enactment of proposed laws and the amendment of old ones and suggests changes in the operation and supervision of various state institutions which will make for betterment of existing conditions, in his opinion. Following are the salient points of the

"The state's finances are in splen-did condition. We have no debts, led or otherwise. There are ample funds on hand to meet all current expenses. Unexpended appropriations and accumulated receipts from license fees and other sources in excess of \$1,000,000 will be available for expenditure during the ensuing year and make ssary a state tax levy of but \$1. 000,000 as against \$3,000,000 last year. The penal and eleemosynary institu-

tions have an approximate population of 2700 inmates and their care has necessitated the hire of 370 employes at an average annual expenditure during the past two years of about \$1,000,

Declaring these institutions are not used as political "footballs" any more, he says he is sure the board can promto bring them up to the first rank of their kind in the next two years.

Single Coard of Control Urged. In this connection the creation of a single board of control for all state penal and eleemosynary institutions is recommended. To avoid expense and the trouble of creating new officials it is stated this board should consist of the governor, secretary of state and state treasurer. The state purchasing board should be merged with this board as this arrangement can simplify and reduce the cost of operation.

Regarding the soldiers' home tha rule which limits admissions to vetevans who draw pensions not exceeding \$20 monthly should be abrogated and there should be no restrictions of this kind whatever.

The overcrowded condition of the Oregon state insane asytum will be relieved in the next few days by the transfer of a number of patients to the new hospital in Pendleton. asylum is splendidly managed and the new hospital at Pendleton is characterized as a model as far as construction and arrangement are concerned.

The abolishment of the tuberculosis It is too costly for the good being accomplished. A suggestion is made that state wards now housed there could treated in private sanitariums at s expense is the state and the presthe aged or home for wayward girls,

Says School, Is Firstrap. school for the blind. He declares at fireproof buildings should be structed or the school closed.

sserting the state training school being used as a dumping ground for ys who should be living in better homes and that many parents have caused their children to be committed there that they may be relieved of the den of the children's support. The ernor recommends that the institushall be used no longer for the poses to which it is now devoted, further recommends that simple tages and other necessary buildings. be erected on the state owned lands at Union; that half the boys be returned either to their parents or put n suitable homes and the remainder transferred to Union.

The problem of the penitentiary what to do with its surplus fabor, he states. Declaring the problem must be met, he says: Inmates Put to Work.

Wpon taking office I found scores of idle men in the institution and their ranks were suddenly swelled by the cancellation of the stove foundry contract. Notwithstanding the dilapidated structures and the filth and rubbish sadiy in need of removal, many of these idle men were locked in their cells or permitted to loaf around the

"To relieve the situation, those who it was thought could be trusted were ent out to work on the roads and at various state institutions. The balance waste and unproductive lands.

The people of this state at our recent election by a large vote endorsed the policy of working convicts on councan therefore be taken as a settled uor traffic should be taxed to support policy and one which will take care of the home. bout one-third of our prison population, A similar number can be utilized in the ordinary upkeep of the prison and prison properties. .. This leaves onethird of the population not provided for. These men cannot and must not be left in idleness. The institution can work out its own salvation if the management is given the right and authority to conduct it on business principles and use institutional earnings to cover operating expense, install additional in-



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What Governor West Says in His Message

The state's finances are in splendid condition. Tax levy of \$1,000,000 is necessary this year as against \$3,000,000 last year.

Penal and electrosynary institutions have an approximate population of 2700, and the average annual expenditure for operation during the past two years was about \$1,000,000.

Recommends the creation of a single board of control for these institu-tions, to consist of the gevernor, secretary of state and state treasurer.

Favors doing away with restrictions surrounding admission of war veter-ans to old soldiers home.

Overcrowded condition of insane asylum will be relieved soon by the transfer of a number of patients to new branch asylum at Pendleton, Abolishment of state tuberculosis sanitarium is urged on the grounds that

School of blind should be closed unless fireproof buildings are provided. State training school should be used no longer for the purpose to which it is devoted. One half the boys should be returned to their homes, others should be placed in simple cottages on state owned land at Union.

Problem of providing labor for convicts at the penitentiary should be met by the installation of industries and the manufacture of articles for state

Institutions only. This will make it self supporting in a few years,
State institutions of higher learning should be liberally provided for and

legislature is asked to place them on millage tax basis.
Reformatory to keep the better class of prisoners from mingling with confirmed criminals in penitentiary will be needed soon.
Charitable institutions and all private sanitariums for the insane should under state supervision and regulation. State should create an insurance fund by annual appropriation.

Good roads legislation needed. Ocean beach from Columbia river south to California line should be declared public highway. Blanket appropriation bills should be avoided and governor should have the right to veto an item in an appropriation bill. Rational tax reform is necessary. The "Michigan plan" of devoting taxes

collected from public service corporations to the support of public scho Compensation act, the minimum wage law protecting women, and new egiht-hour law ought to be enacted.

Office of "auditor of public accounts" should be created. Legislature should appropriate \$50,000, to be spent, with like sum to be appropriated by federal government, for investigation and development of water power and irrigation possibilities along the Deschutes river. Negotiations are on with federal government for the exchange of all scat-

tered school sections within boundaries of federal forests in state for a com-

pact body of timber. Governor should be given authority to call to account all subordinate officials who fail to enforce the law.

Degenerates and feeble minded should be sterilized. They should not be

allowed to reproduce their kind to curse the state. Society is crying for protection and it should be given. Passage of a "Blue Sky" law and an appropriation to carry on the work

favored. Substitute for the present system of making appropriations for the sup-

port of county fairs is necessary.

Law should be passed throwing restrictions around carrying of concealed weapons. A reduction in the number of revolvers carried is a means to reduce the number of murders and holdups. Under no circumstances should the state or municipalities pay more than

double the assessed value of any property it seeks for public use.

The legislature should approve a resolution of congress proposing an amendment to the constitution providing for the direct election of United States senators.

Prisoners sentenced to the penitentiary should be transported by priso attendants instead of sheriffs. It would reduce the cost greatly,

The state instead of the federal government should sue for the recovery

the Coos Bay wagon road grant. Laws are needed to regulate the business of loan sharks, The proposed bill providing for the pensioning of widows is indorsed. Office of state immigration agent and state immigration board ought to be

Oregon should make a liberal appropriation that she may make a show ing in keeping with her wealth, at the Panama-Pacific exposition. The Oregon system of popular government is here to stay. It has withstood the attacks of its enemies and the time has come for its friends to take steps to remove such defects as a fair trial has shown to exist.

dustries and take care of needed improvements.

"Turn to the brick yard account of 1911 and you will find, notwithstandtutions at \$5 per thousand, the sum of to veto any item in an appropriation be submitted for your approval. \$16,700 was turned into the state treasury. Ten thousand dollars of this ant was profit and the total would collected for brick furnished the institutions.

Then came the critics who attempt ed to prove that it was unlawful for us to make money for the taxpayers and we were obliged to cease. It was "Veritable fire graps" is what he manufacture brick to meet the needs of haracterizes the structures housing the several state institutions during manufacture brick to meet the needs of they were anxious to defeat. 1912 and keep within the law as point-

ed out by our critics. 'The total cash earnings of the institution during the biennum was \$40,-955.01. Earnings through labor furnished state institutions and counties figured at 75 cents per day, but not collected, amounted to \$29,615.75, making a total of \$70,570,76 or just about one-half of the maintenance cost of

the institution. 'What Oregon's prison policy shall be in the future rests largely with We have put forth our best efforts in an endeavor to solve the prison labor problem and feel that we have made much progress-in fact far more than was thought possible in the be-

ginning "With the installation of industries and the manufacture of articles for state institutions only, the prison can within a few years be made, self sup-Industries can be gradually installed and paid for out of the institotion's earnings if such a course is authorized; but if not authorized then an appropriation of at least \$25,000 should be made for the use of the management in procuring needed machin-

"The last legislature appropriated \$11,250 to install 24 new steel cells. and the use of our own labor we were able to install 48 cells, thus fully supplying the demands of the institution." Liberal support of the state institu sion should make ample provision for

were kept busy in and about the prison he declares the legislature at this ses-premises, cleaning and repairing the stop should make ample provision for building and in clearing and reclaiming them by placing them on a millage tax basis in order that they may be relieved of the necessity of begging appropriations at each legislative session The creation of a drunkards' home ty roads and at state institutions. It is proposed and it is suggested the liq-

Reformatory One of Needs.

A reformatory where the better class of prisoners may be kept and thus avoid being thrown in contact with confirmed criminals at the penitentiary, is some thing which will be needed soon. suggested that the state training school could be used as a reformatory, provided recommendations in regard to the disposition of the training school

All charitable institutions receiving state ald and all private sanitariums de Diapepsin, and realize not only immedvoted to the care of the insane should late, but lasting relief. be under state supervision and regula-tion. He urges also the transport of anything you eat and overcome a sour convicts to the penitentiary by prison sassy or out-of-order stemach five min-attendants in place of the present system of transporting mem by a sheriff or deputy. This recommendation is what you eat lies like a lump of lead in made on the grounds that the cost of your stomach, or if you have hearttransportation will be lessened greatly, burn, that is a sign of indigestion.

Pointing out the fact that the state Get from your pharmacist a fifty.

Under the head of good roads, he heavy feeling in the stomach, nauses, deblitating headaches, dissiness or in-

"We still need good roads legislation.
The people indicated through their votes at the last election that they were opposed to any but conservative action breath with nauseous odors, along these lines. We have made some page's Diapepsin is a certification of the contraction of the c headway during the past two years, and ie way is open for further progress trough the passage of legislation not consistent with the vote of the people t the said election.

The ocean beach from the Columbia river on the north to the California atte line on the south should be de-

appropriation bills to the legislature should be avoided. These bills should be reduced to the smallest practical units so each could be considered on its ing over one-third of the brick manu- merits. Our constitution should be factured was delivered to state insti- amended so as to permit the governor

Michigan Plan Pavored.

have been \$12,000 had full value been the legislature were submitted to the people at last election. Of these two were defeated by a very small vote. Their defeat was not due to any particular opposition, but because of the great number of tax measures on the ballot and the inability of many voters with difficulty that we found a way to to distinguish them from others which

> "Similar measures should be again submitted, for they open the way for rational tax reform. The amendments pursue blind pigs. called 'Michigan plan' of devoting the taxes collected from public service corporations to the support of public in Oregon today together with the interest earnings of the common school fund, apportioned to the several school districts in this state on a basis of school population it would be found to be sufficient to practically cover the cost of conducting our public schools. Such a plan would do away with the necessity of school districts levying a

"In this connection you should not allow the many burdens which will be thrown upon you to cause you to for get the needs of rural schools. Whatever contributes to their development adds to the wealth of our state.

"It is the duty of the board of state strictions, should be prohibited, tax commissioners in January of each year to ascertain the total amount of hibited in dry countles. money necessary for state purposes and to apportion the same among the sevamount the law states the board shall town. take into consideration all items of expense to which the state shall be subjected under the existing laws, all Through favorable prices on materials deficiencies, including interest upon unpaid warrants, the current expenses of the Oregon National Guard, the sum required to support the University of Oregon, the Oregon Agricultural college, tions of higher learning is favored and and when such apportionment is made added to cover appropritions which may

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Pointing out the fact that the state does not insure its property, he suggests that it might be good business to create an insurance fund through annual appropriations to cover fire losses in the future.

testinal griping. This will all go, and, besides, there will be no sour food left ever in the stomach to polson your Pape's Diapepsin is a certain cure for out-of-order stomachs, because it takes hold of your food and digests it just the same as if your stomach wasn't

Relief in five minutes from all stomach misery is waiting for you at any

river on the north to the California attention of the south should be declared a public hinghway."

The practice of submitting blanket ton or any other stomach disorder.

public buildings. "The system is all wrong, as it falls to equalize the levy as between odd and even years. Last year the levy was in round numbers \$2,000,000, this year \$1,000,000. The board, following the law, has estimated the state expense for 1913 at \$2,200,000. After deducting the cash on hand, or which will be on hand, there is left a balance of about \$1,000, 000 to be raised by taxation.

Reform Long Reeded. "Should the appropriations at this session place the expense for the biennium at the same figure as the last, viz., \$5,600,000, there will remain the sum of \$3,400,000 to be taken care of in 1914. Deducting \$600,000 or the estimated amount of accumulated license and other fees, would leave \$2,800,000 to be raised through direct taxation in 1914 as against about \$1,000,000 this year.

"To bring about greater equality us between odd and even years, the law should make it the duty of the state board to prepare for the use of the tax commission a budget setting forth the amount which in its opinion would be necessary for the proper conduct of the state government. This would enable the beard to base its levy upon actual needs and not upon useless standing ap propriations, and would make possible far greater equality between years. And further, it would place upon the state board the responsibility of keeping a check upon expenditures and would make even an ambitious politician on the board a valuable asset, for, being held to account by the taxpayers for all extravagant recommendations of levies, he would be inclined to be conservative, "This reform has long been needed.

The proposed compensation act is characterized as one of the most important pieces of labor legislation at this session, and the governor says he favors its enactment along with a minimum wage bill to protect women and a new eight-hour law.

Planning Forestry School.

With a view of properly supervis-ing the expenditure of public funds, the creation of the office of "auditor of municipal accounts" and legislation providing for a uniform system of accounts throughout the several counties is sug-

Under the head of "Water Power and Irrigation Possibilities," he says: "The federal government has indicated its willingness to appropriate \$50,000

to be spent, with a like sum to be appropriated by the state, for the investigation and development of water power and irrigation possibilities along the Deschutes river. This is a matter which deeply concerns the future development and prosperity of the state, and I sincerely hope the movement will have support." Of the state forest he says:

"Alded by the state land board, I have been negotiating with the federal government for the exchange of all scat-tered school sections within the boundarles of the federal forests in this state for a compact body of timber. Should the trade now under negotiation be carried through, it will result in the state securing title to some very desirable lands, and will go far in making our state school of forestry rank with the best of the nation. A plan for the administration of this state forest will Speaking in regard to law enforcement, the governor has this to say:

Law Enforcement. "The governor is admonished by the constitution to take care that the laws be faithfully executed, but neither the constitution nor the statutes give him adequate authority to execute this com-mand. It is true that he may call the militia to his aid in the execution of the laws, but this is an extraordinary has come to speak aloud. power which it should be necessary to exercise only upon grave and extraordinary occasions. The governor should not be forced to use the artillery governor of the state to bombard bootleggers of

"The governor should not be expected to go out and gather evidence and arrest and prosecute offenders. That is within the walls of our prisons or asya function which should be performed schools. If this system was in effect by subordinate officials chosen for and charged with that particular duty. If taminating the young, debauching the these officials fail to perform their innocent, cursing the state. duty, the governor, being charged with the enforcement of the law, should have some suitable reserve powers which enable him to call them to account. He should have power to remove them, at least temporarily. Such fully perform their sworn duty. "Our liquor laws should be strength-

ened as follows: Should Strengthen Laws. "Shipments of liquor of any kind into dry territory, except under certain re-"The sale of near beer should be pro

"No license for the sale of liquer should be issued to anyone doing busieral counties. In ascertaining this ness outside of an incorporated city or "Saloons should be kept closed Sundays, and on weekdays between the hours of say '11, o'clock at night and o'clock in the morning.

"No saloons should be permitted in or about a railroad station. "All saloons should have open or glass fronts; all chairs and card tables should

e prohibited. Saloons should not be permitted to eash checks.

"Illegal sale of liquer by druggists

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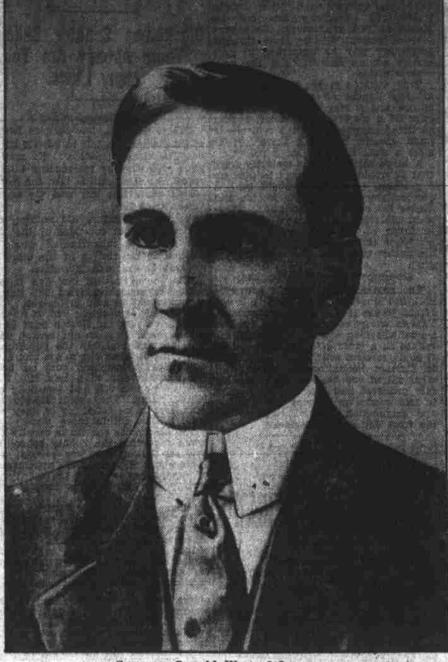
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nade by the legislature for additional Vigorous Constructive Policy Urged in Message ADEC



Governor Oswald West of Oregon

of choosing their own senators,

should work a forfiture of license to do sideration and approval a resolution of business.

"The several measures recommended by the Portland vice commission should be given statewide application and stringent laws as to the sale of cocaine, morphine and similar drugs should be enacted; also laws which will better enable us to abate nuisances through injunction proceedings."

The movement to sterilize degener ates and feeble minded persons strongly upheld.

Should Protect Society. They should not be allowed to re-

produce their kind," says the governor, "Society should be protected from this curse. Our asylums and our prisons are being populated afresh through such parentage. We confine the vicious and the irresponsible for a while, only to send them forth to blight the future by the creation of defective children that grow into the criminal or the imbecile "Society is crying for protection, and

modesty in the past has caused us to speak softly and handle this subject with gloved hands. Recent disclosures have emphasized the fact that the time "The state has been shocked by the recent exposures as to degenerate practices. But this is an old story to those

this protection should be given. False

who deal with our jatts and our asylums. "Do not delude yourselves with the idea that these conditions are confined lums. These degenerates slink, in all their infamy, through every city, con-

innocent, cursing the state. "Two remedies are needed-one of prevention, another of cure. We from session to session have been considering the first. We should now act upon the two.

"Sterilization and emasculation offer upon delinquent officials, while in no an effective remedy. I would recom-manner embarrassing those who faith mend, therefore, that a statute be enacted making it the duty of our state penal and eleemosynary institutions to report all apparent cases of degeneracy, to the state board of health. It should be the duty of said board to cause such operations to be performed as will give

society the protection it deserves." The passage of a "Blue Sky Law," and an appropriation to carry on the work and investigation that would be necessary in case one were adopted, is recommended, and the enactment of a statute to regulate the business of loan sharks is also asked.

Says It Inspires Log Bolling. Asserting the present system of making appropriations for the support of county fairs is unscientific, and inspires log rolling in the legislature. It is suggested that & more equitable system be devised as a substitute. - Some new system, he says, should be adopted with a view of equalizing the salaries

of the different county officers with a

view of doing away with the practice of continually applying to the legislature for increases. A reduction in the number of revolvers carried is a means to reduce the number of murders and holdups, is the concluding statement in advising the enactment of a law to restrict the right

to carry concealed weapons. "The passage of a law throwing restrictions around the carrying of concealed weapons would do much to prevent crime in this state," reads the mes-

"The man who carries a revolver usually does so because he expects to have occasion to use it, and if he continues to carry one it is only a question of time until he does use it. To reduce the number of revolvers carried means to reduce murders and holdups."

Under the heading, "Appropriation of Private Property for Public Use," the governor says:

"The constitution says that private property shall not be taken for public use without just compensation. By just compensation is meant the value of the property. The law also says that such property shall be assessed at its full cash value. Yet we find the State and municipalities called upon in condemnation proceedings to pay for a needed piece of property many times its assessed value

This condition of affairs should not be allowed to exist. The assessed value should be more of a guide to the price which the public should pay. It should not under any circumstances be obliged to pay more than double the assessed value and the passage of a law to this effect would result in a great saving for the taxpayers of the state."

Oregon System Here to Stay. The governor calls upon the legisla-ture in stand for the first election of United States sensions in this winer. "There will be presented for your er

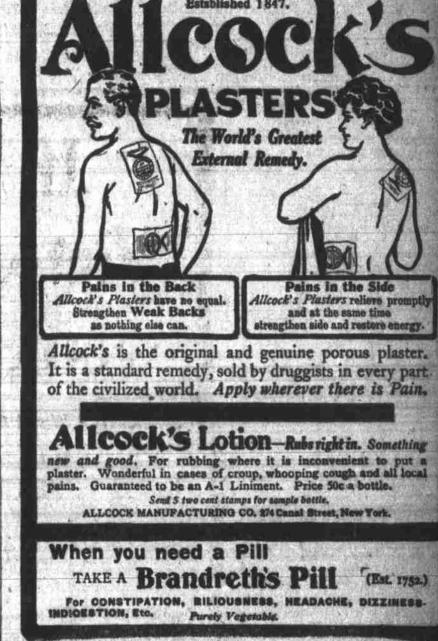
Executive Champions Prison Policy and Proposes Chang in Preparing Budget

sonable opertunity to examine the man bills presented for their consider system has withstood all attacks, proven that it is here to say, and wil a view of making it fraud proof au gests some miror changes. He says; "Oregon's system of popular gover ment having specessfully withstood th attacks of its ememies, is here to ata The time has come, therefore, when it friends should take steps to rem such defects as a fair triul has sh

to exist. "None but registered voters should be permitted to sign initiative or refer dum petitions. Each petition shoul have a precinct heading and signature should be taken accordingly. The would enable county clerks to quick check the signatures, and when new sary certify the list to the secretary state. As the matter now stands it physically impossible for the secreta of state to check the signatures on i petitions filed in his office. Bogus at natures can be filed with impunity, such a condition is equivalent to nullification of all safeguards which the framers of the law attempted to the around it to prevent its abuse. matter merits your careful attention and consideration."

### WYOMING TO CHOSE A SUCCESSOR TO WARREN

(United Press Lessed Wire.) Cheyenne, Wyo., Jan. 14 .- The ipal fight promised in the Wyomin legislative session which began today I congress proposing an amendment to that over the election of a successor to the constitution providing that senators Senator Francis E. Warren, According shall be elected by the people of the several states. I carnestly hope that to the returns of the canvassing boar this amendment will receive your in- the makeup of the legislature will be 46 dorsement that the people of the several Republicans and 38 Democrats, giving states may at least enjoy the privilege the Republicans a majority on foint ball lot of 8 votes. A number of Progressive I wish to invite your attention to the measures will be presented to the leg California system of holding divided lature, including a new initiative a sessions of the legislature. The sys- referendum law, and bills prohibiti tem appeals to me as having much the use of passes, and for reform merit, as it affords the members a rea- the primary law.





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