

LEAGUE OF NATIONS MAY BE LEGISLATIVE

Washington Speculates on Vital Features to Arise.

TWO CONFERENCES DUE

Belief Expressed That Head of Nation Might Like to Write League's Constitution.

OREGONIAN NEWS BUREAU, Washington, Dec. 8.—That a legislative body, rather than a judicial tribunal, will be the essential feature of the League of Nations, is coming to be more fully recognized in official circles as discussion of the subject proceeds.

Heretofore, international relations have been adjusted by commissions whose functions are purely advisory in character of judicial bodies in which were vested the power of settling controversies that had arisen between the nations appointing representatives on the commission. The League of Nations contemplates an entirely different purpose and will require an entirely different character of representatives, if it shall be established with a view to governing international relations.

The permanent court of arbitration of The Hague, provided for by the convention signed at The Hague July 29, 1899, was purely a judicial body. Up to the outbreak of the war, when it ceased functioning, it had rendered 12 decisions, the most important of which, so far as the United States is concerned, was the controversy between the United States and Great Britain over the North Atlantic fisheries.

Hague Convention Not Effective. The Hague convention of 1907, signed and later ratified or adhered to by nearly all the leading nations, though many of them made reservations, was somewhat in the nature of legislation, although more in the form of a treaty. Its sole purpose was to establish and define the rights and duties of neutral powers in naval war. It was perhaps a first step, though not a very long one, in the direction of international legislation. That it was not very effective has been demonstrated during the recent war.

Now that the peace conference is about to be held, with most of the leading nations of the world participating, there is a strong effort to bring out of the conference a League of Nations, and, naturally, American statesmen have in mind a union of nations somewhat in the form of our own union of states, though with not so comprehensive and close a union, at the beginning, at least.

There is naturally formed in the minds of Americans a conception of a world-wide republic, founded upon a constitution to be formed at the peace conference and ratified by as many nations as will fit into the League. That constitution is expected to provide three branches of league government—legislative, executive and judicial. Unlike our own legislative system, the law-making body of the league would be composed of but one house, although, perhaps, partaking of some of the characteristics of both of our houses of Congress.

Plan of Checks Made Known. In the formation of the American system of legislation, the Senate, composed of an equal number of members from each state, was intended to preserve a sort of equality between the states as separate sovereignties, while the House of Representatives, composed of members apportioned according to population, was expected to give to the people of a state a voice in national legislation commensurate with the number of people represented. This was one part of the plan of checks and balances.

Since discussion of the League of Nations has become general, there has been much speculation as to the form the international legislative body probably will assume. It is readily apparent that a nation like Great Britain, with a population of 46,000,000 in the United Kingdom and a total of over 427,000,000 in the territory under the dominion of the empire, would not be willing to become a member of a league of nations on an equality of representation with a nation like Switzerland with a population of less than 4,000,000. Neither, on the other hand, would Switzerland be likely to consent to membership in a league having legislative power, if the representation were to be based upon population alone.

It is deemed probable, therefore, that any form of government that will be formulated for a League of Nations will provide for a minimum representation for each nation, with additional representation based upon population. Protection of the smaller nations could be assured in several ways—primarily by reservations in the constitution of the league, but also by requiring the assent of the representatives of a certain per cent of the whole number of nations, or by requiring ratification by the legislative bodies of the nations separately.

Usefulness Would Be Destroyed. The latter limitation largely would destroy the usefulness of an international legislature, because of the delay, so that it seems more likely that protection of the smaller nations will be assured by constitutional limitations upon the powers of the League congress and the right of the representatives of smaller nations to defeat legislation that is objectionable.

MOVING PICTURE NEWS



CLARA KIMBALL YOUNG, "THE ROAD THROUGH THE DARK," AT THE MAJESTIC THEATER

TODAY'S FILM FEATURES. Sunset — "The Fall of Barbary Coast." Majestic—Clara Kimball Young, "The Road Through the Dark." Liberty—Charlie Chaplin, "Shoulder Arms." Peoples—Elsie Ferguson, "Under the Greenwood Tree." Columbia—John Barrymore, "Raffles." Six—Sessue Hayakawa, "The Cheat." Globe—Vivian Martin, "Her Country First." Circle—Theda Bara, "Under the Yoke."

"Barbary Coast" at Sunset. ONE of the most thrilling pictures of the week is "The Fall of Barbary Coast," which is the attraction at the Sunset Theater. Every incident seen in the picture is based on an actual happening during the fight waged by Rev. Paul Smith, against the Barbary Coast, of San Francisco.

Rev. Mr. Smith started the fight single-handed in San Francisco in an effort to abolish from the district where his church was located every evidence of protected vice. He was opposed by a ring of powerful politicians who had grown wealthy through their corruption.

One of the most interesting scenes in the production is when 400 of the underworld storm Rev. Mr. Smith's church at the bidding of their masters.

"The Fall of Barbary Coast" was written for the screen by Grace Marbury Sanderson, from the detailed accounts given her by Rev. Smith.

"Path to Victory" Released. "The Path to Victory," number 24 of "Official War Review," which will be released by Pathe this week, is said

to be one of the most thrilling and instructive installments of the great patriotic and educational series. It shows how, day by day, and night by night, the allies beat back the foe's depleted armies.

Accompanied by the camera, Italian skirmishers dash through the shell-shattered villages in pursuit of the fleeing Austrians. Then the hills held by the enemy are theirs, and they scatter, and search for machine gun nests. The celluloid record shows a squad rushing an Austrian fortified house, and the result is the capture of a number of prisoners.

What has been declared to be one of the tensest and most interesting parts of the film shows Britain's battalions face to face with a key stone of the Hindenburg line, waiting for the signal to go "over the top."

Another part of the film which shows the activities of the Yanks, is one morning when Marshal Foch sent Foch's crusade up the St. Mihiel salient. The achievements of the four nations, shown in this picture, make it one of the most valuable thus far of the "Official War Review."

Charlie Chaplin as a Rookie. The inimitable Charlie Chaplin never appeared in a better picture than "Shoulder Arms," which is being shown this week at the Liberty Theater. Charlie's experiences as a rookie in the Army are many, each one being just a little bit more amusing than the other. His difficulties begin when his feet attract the attention of the drill sergeant, and he is sent to the making them face the right direction. The manual of arms also causes a few complications, much to the discomfort of Charlie and his companions on the right and left of him.

Several raids are participated in by Charlie, but the climax of his military career comes when he volunteers for special duty, and goes into the enemy's trenches.

ized extensive alterations on military airplanes which the War Department is turning over to the Navy, except in your imagination," Mr. Burleson said in his letter to Captain Lipsner. His assertion that novices are to be employed in the service, Mr. Burleson said, "is on a par with the other statements, since the two new officials appointed are aviators, which you are not."

In connection with Captain Lipsner's retirement, Mr. Burleson announced the formation of two departments for the air mail service, one headed by Lieutenant J. Clark Edgerton as chief of flying operations, and the other by Dr. J. T. Bussler as chief of maintenance and equipment. Both have been in the Army and postal service and take up the duties heretofore performed by Captain Lipsner.

There are many at the National Capital who consider the formation of a League of Nations as a more important factor in the President's determination to go to Europe, than the terms of the treaty of peace. The well-known personality of the President in trying to make this a one-man government is not overlooked in discussing his personal participation in the European conference. There are those who suggest that the President may have an abiding confidence that he is best able to write a constitution for the League of Nations and that he is best fitted to be its first president. Having shown no lack of confidence in his ability to direct all the affairs of this nation in either peace or war, it would not be inconsistent with his past record if he entertained an ambition as great as this.

As the convening of the peace conference draws nearer, it is more and more recognized that the terms to be imposed upon the defeated combatants are insignificant as compared with the possibilities of a League of Nations. Restoration and reparation are important, and will impose some difficult task. But the payment of the debt, as demonstrated by liquidation of similar obligations imposed upon other nations, will be a minor matter in years. The men who make up the peace conference and the parts played by the different participants, soon will be forgotten.

But not so with the man who takes the leading part in the formation of a permanent League of Nations, and who, perhaps, will have the honor of serving as its first Chief Executive. The man who occupies that position will not be bothered by any controversy as to his right to go beyond the borders of his own country to be entertained and honored by the peoples of other nations. No other man outside of sacred history has ever occupied such a high position that which will be enjoyed by the first president of the League of Nations.

Local Patrolmen Restrained. Patrolmen will no longer be allowed to hold women for their burials without consulting their captains, according to an order issued Saturday by Chief of Police Johnson. The bulletin commands the captains to keep a record of all arrests in moral cases, showing whether the prisoners were held in jail or released.

Wounded Soldier Home. Klamath Falls Turns Out to Welcome Roy H. Lewis.

LOS ANGELES, Cal., Dec. 8.—Lieutenant Herbert N. Chaffee, of Pasadena, and Lieutenant Charles J. Drake, of Manhattan, Kan., both pursuit pilots and instructors at Rockwell Field, San Diego, were instantly killed today when the airplane in which they were riding plunged from an elevation estimated at 3000 feet, falling into a backyard in the southern part of the city.

Inspection of the wrecked machine by Army aviators failed to reveal the cause of the accident. Observers of the field declared that the men apparently were attempting to loop the loop when they plunged to the ground.

Released Men Outfitted. Vancouver Merchants Sell Many New Suits and Overcoats.

VANCOUVER, Wash., Dec. 8.—(Special.)—When soldiers reported to Vancouver Barracks in their civilian clothes, carrying suitcases and light baggage, merchants did a thriving business in buying civilian clothing, headed by the sale of overcoats. The articles were purchased at very low prices, as the men preferred a few dollars to their civilian clothing. Some of the men sent home their suitcases filled with clothing and the express office sent away 500 suitcases daily.

The merchants now are selling at low prices to the discharged men new suitcases brought over from Portland by the drayload. One clothing merchant advertised that he has 400 overcoats to pick from and he is outfitting many discharged soldiers.

Klamath Adds Buildings. Three Brick Structures Improve Business Section of City.

KLAMATH FALLS, Or., Dec. 8.—(Special.)—At hardly any time during its "boom" days of 1910, '11 and '12 has Klamath Falls experienced the building of substantial business structures which have been added within the last few months. This is parti-

KIRSCHBAUM CLOTHES

For Men Coming Out of Khaki — as Well as for All Others



It is a striking proof of the quality of workmanship done by these famous clothesmakers that tens of thousands of Kirschbaum-tailored uniforms should be worn by American Army officers—while training, marching and fighting.

The same qualities which Army officers require in their garments—accurate fit, smart lines, long wear—will also be found in Kirschbaum Clothes for civilians.

Suits, Overcoats Moderately Priced at \$20, \$25, \$30 and up to \$55.

PHEGLEY & CAVENDER

Corner Fourth and Alder Streets

PROJECT PROMISING ONE EASILY IRRIGABLE

3,000,000 ACRES IN TWO STATES

Professor Landes Tells of Plans to Water Quincy Flats and Palouse District.

WENATCHEE, Wash., Dec. 8.—(Special.)—Professor Henry Landes, of the University of Washington is in Wenatchee attending to the harvest of his apple crop.

Professor Landes prepared the maps for the 3,000,000-acre irrigation project being promoted by Governor Lister, Mayor Hanson, of Seattle, and other prominent officials of the state, which is designed to water the Quincy Flats and the Palouse district.

"Conditions at the point of diversion and the topography of the country generally are especially favorable for the success of the project," said Professor Landes. "Government measurements along Clark's Fork show more than enough water in the river at all times to irrigate 3,000,000 acres."

"A dam which would raise the level of the water five feet above present average height would provide water for 2,000,000 acres, which is all the land readily available for use, with a large surplus for power purposes, and still leave the minimum flow in the river, which would naturally belong to British Columbia."

"An most of the land already has considerable rainfall, not so much water would be required for irrigation as is needed in the Wenatchee Valley, for instance. No exact estimates have been made as to the cost of the project, but its feasibility is well established. As it is a Government project, or will be if adopted, the claims of the two states, Idaho and Washington, can be easily adjusted."

ARMY AVIATORS KILLED

MACHINE DROPS 3000 FEET AT ROCKWELL FIELD.

Accident While Looping the Loop Is Believed to Be Responsible for Deaths.

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According to military authorities the two officers, with Lieutenant Shafer, as pilot, were returning to Rockwell Field after a special detail when the accident happened.

Inspection of the wrecked machine by Army aviators failed to reveal the cause of the accident. Observers of the field declared that the men apparently were attempting to loop the loop when they plunged to the ground.

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WOOL CONTROL UNLIKELY

GOVERNMENT NOT EXPECTED TO HANDLE 1919 CLIP.

Growers Demand Protection From Marketing of Surplus Held by the Administration.

OREGONIAN NEWS BUREAU, Washington, Dec. 8.—Although the information is of an informal nature, Representative Sinnott has it from what is deemed reliable authority that the Government will not in any way handle the wool clip for 1919, as the wool growers desire.

A formal statement of the Administration's plan is expected in a day or so. Growers are insistent that the Government shall take every possible step to protect them from the disastrous effects of the dumping of the Government holdings at the same time that there is a free market for foreign wools. Mr. Sinnott is confident, from his talk with wool administration officials, that while the Government will not take over the 1919 clip, it will devise a plan for marketing the large stocks it now holds, which will not result in a slump in market values. This will require two policies—the exclusion of heavy imports and the gradual sale of Government holdings at fixed prices, probably slightly under the figures at which the wool was bought in the absence of an import duty on wool.

The only method of preventing imports will be by arbitrary regulation as an incident of shipping control. It is known that there are large accumulations of wool in South Africa, South America, Australia and New Zealand, awaiting shipment. The Government holdings are estimated at 450,000,000 pounds. The unlimited release of the Government holdings and the opening of markets to foreign wool would, the growers believe, make impossible a profitable price for the 1919 clip.

RELEASED MEN OUTFITTED

Vancouver Merchants Sell Many New Suits and Overcoats.

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THE FALL OF BARBARY COAST

Now! Children Decided Not Allowed

Lays Bare the Pitfalls of Commercialized Vice

Stark-Staring-Reality

15c Never Before at These Prices 20c Even and Sun.

AVIATOR DELAYS RETURN

STORM IS BREWING ON MOUNTAINS, SAYS LIEUTENANT.

Second Test Flight Will Be Made This Morning to Determine Conditions.

EUGENE, Or., Dec. 8.—(Special.)—Lieutenant A. F. Hogland, Army aviator, en route to Sacramento from Seattle, who spent the night in Eugene, did not get away on the last lap of his flight this morning as he had planned, and will remain here until Monday, and perhaps longer.

Lieutenant Hogland went up this morning at 10 o'clock to test the atmospheric conditions and circled and looped, volplaned and dived through the air for 35 minutes while the entire city looked on. When he returned to Coe Field he announced that he would not attempt the flight to Mather Field today because of a storm brewing over the mountains. He will make another test flight in the morning and hopes to get away for the south at that time.

COMMERCIAL CLUB MAY ORGANIZE

TACOMA, Wash., Dec. 8.—(Special.)—Tacoma, Seattle and Spokane Commercial clubs have united in a call to all similar organizations in the state to have delegates come to Tacoma December 16 to form a state-wide association of commercial clubs. Directors in the affairs of the three clubs in the

ONLY TWO DAYS LEFT

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largest cities of the state believe that a unified organization can help to solve many of the problems arising in the reconstruction period and bring about vital readjustment. Every city and town has been asked to join in the work.

TODAY And All Week

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"Positively the Funniest CHAPLIN I Ever Saw" That's What They All Said Yesterday

ONLY TWO DAYS LEFT

CHARLIE CHAPLIN IN "Shoulder Arms" A RIOT OF MIRTH

AT THE LIBERTY OF COURSE

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