

Old rules hindering new rules

President Reagan's reform effort stalls

WASHINGTON (AP) — President Ronald Reagan's drive against cumbersome, costly federal rules has slowed the production of new ones — but a political undertow may stall the more sweeping changes he wants.

And a campaign adviser to Reagan on the subject suggests that some administration allies in the business world have lost their enthusiasm for deregulation.

Robert W. Grandall, now of the Brookings Institution, said regulatory relief apparently is being substituted for what was to have been regulatory reform.

"After eight years of hearing about deregulation and regulatory reform, the public and the Congress may be growing weary," Crandall said in a report on the administration effort. "Movement toward reducing the burden of regulation has slowed to a crawl."

Another think-tank study, this one published by the American Enterprise Institute, contends that despite congressional complaints about a runaway bureaucracy, Congress itself obstructs basic changes in the system because of the way it oversees the regulation process.

The Senate unanimously approved a reform bill to make new rules more difficult of enactment and to weed out old ones at least every 10 years, but that is also stalled in the House.

The Reagan administration reports progress in the regulatory relief effort the president launched as soon as he took office. The Office of Management and Budget reported there were 26 percent fewer regulations and proposed rule changes in 1981 than in 1980.

Under a Reagan executive order, proposed rules must be submitted to his aides in OMB, a system which effectively gives the White House veto power.

The budget office can't keep agency administrators from proposing new rules — but as Crandall notes, the officials involved serve at the pleasure of the president.

Crandall says that some of the leading advocates of continued business regulation are regulated industries and their employees, because the rules tend to shield them from competition even if the control of rates and other business decisions is a nuisance.

And he suggests that the same motives may be at work in the newer area of social regula-

tion, involving job safety, environmental protection, the introduction of new drugs and the like.

Washington University economists Barry R. Weingast and Mark J. Moran contend that old congressional habits also impede regulatory reform. They say that congressional committees assigned to oversee federal agencies have a major, if generally unseen, influence over the regulatory process "through a subtle, bureaucratic incentive system" that rewards with appropriations and punishes with the threat of hearings and investigations.

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